

**CITY OF MARION, IOWA  
INDEPENDENT AUDITOR'S REPORTS  
BASIC FINANCIAL STATEMENTS  
AND SUPPLEMENTARY INFORMATION  
SCHEDULE OF FINDINGS  
JUNE 30, 2015**

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# Officials

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Name	Title	Term Expires
<b>Elected Officials</b>		
Allen Snooks Bouska	Mayor	December 31, 2015
Kim Etzel	Council Member - First Ward	December 31, 2015
Joe Spinks	Council Member - Second Ward	December 31, 2017
Cody Crawford	Council Member - Third Ward	December 31, 2015
Nicolas AbouAssaly	Council Member - Fourth Ward	December 31, 2017
Mary Lou Pazour	Council Member - At-Large	December 31, 2017
Paul Draper	Council Member - At-Large	December 31, 2015
<b>Appointed Officials</b>		
Lon Pluckhahn	City Manager	Indefinite
Wesley A. Nelson	Finance Director/City Clerk	Indefinite
Donald C. Hoskins	City Attorney	Indefinite
Tom Treharne	Director of Planning and Development	Indefinite
Harry Daugherty	Chief of Police	Civil Service
Daniel Whitlow	City Engineer	Indefinite
Deb Krebill	Fire Chief	Civil Service
Doug Raber	Library Director	Indefinite
Mike Carolan	Director of Parks and Recreation	Indefinite
Ryan Miller	Public Services Director	Indefinite
Robert A. Anderson	Marion Municipal Water Department - Trustee	December 31, 2014
John C. Bender	Marion Municipal Water Department - Trustee - 2014 Chairperson	December 31, 2015
Gregory O. Hapgood	Marion Municipal Water Department - Trustee - 2015 Chairperson	December 31, 2016
John D. McIntosh	Marion Municipal Water Department - Trustee	December 31, 2017
Mary Ann McComas	Marion Municipal Water Department - Trustee	December 31, 2018
William A. Kling	Marion Municipal Water Department - Trustee	December 31, 2020
Todd Steigerwaldt	Marion Municipal Water Department - General Manager	Indefinite

## Independent Auditor's Report

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To the Honorable Mayor and  
Members of the City Council  
City of Marion, Iowa

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the City of Marion, Iowa, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the City of Marion as of June 30, 2015, and the respective changes in financial position and cash flows, where applicable, for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 18 to the financial statements, the City of Marion adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27*. Our opinions are not modified with respect to this matter

### **Other Matters**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, the schedules of proportionate share of the net pension liability, the schedules of contributions and the schedule of funding progress for the retiree health plan on pages 5 through 13 and 58 through 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Marion's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the eight years ended June 30, 2014 (which are not presented herein) and expressed unmodified opinions on those financial statements. The financial statements for the year ended June 30, 2006 (which are not presented herein) were audited by other auditors in accordance with the standards referred to in the third paragraph of this report who expressed unmodified opinions on those financial statements. The supplementary information included on pages 69 through 74, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the

To the Honorable Mayor and  
Members of the City Council  
City of Marion, Iowa  
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basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated December 24, 2015 on our consideration of the City of Marion's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Marion's internal control over financial reporting and compliance.

*HOGAN - HANSEN*

HOGAN - HANSEN

Cedar Rapids, Iowa  
December 24, 2015

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Marion, Iowa, we offer readers of the City of Marion's financial statements this narrative and analysis of the financial statements of the City of Marion for the fiscal year ended June 30, 2015. This section should be read in conjunction with the financial statements and the accompanying notes that follow. It should also be noted that the information contained here will provide information on both the governmental operations and the business-type activities of the City.

### **FINANCIAL HIGHLIGHTS**

The assets of the City of Marion's governmental activities exceeded its liabilities at the close of June 30, 2015 by \$193.3 million (net position).

The City's net position for governmental activities increased by \$0.7 million.

At the end of the current fiscal year, unassigned fund balance for the General Fund was \$7.5 million, or 42.8% of the total General Fund expenditures. For the purpose of these financial statements, the General Fund also includes the Equipment Replacement, Tax Stabilization and Police Retirement Trust and Agency Funds.

There were \$18,870,000 of general obligation bonds issued during the year and repayment of bond principal of \$4,605,000.

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's discussion and analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

Government-wide financial statements consist of a statement of net position and a statement of activities. These provide information about the activities of the City as a whole and presents an overall view of the City's finances.

The fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statements by providing information about the most significant funds.

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required supplementary information further explains and supports the financial statements with a comparison of the City's budget for the year, the City's proportionate share of the net pension liability and related contributions, as well as presenting the schedule of funding progress for the retiree health plan.

Supplementary information provides detailed information about the nonmajor governmental and enterprise funds.

## **REPORTING THE CITY'S FINANCIAL ACTIVITIES**

### **Government-Wide Financial Statement**

One of the most important questions asked about the City's finances is, "Is the City as a whole better or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private sector companies. All of the current year's revenue and expenses are taken into account, regardless of when cash is received or paid.

The statement of net position presents financial information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenue and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The statement of net position and the statement of activities report three kinds of activities:

- Governmental activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax, user charges and state and federal grants finance most of these activities.
- Business-type activities include solid waste management collection, the sanitary sewer system, city communication utility and urban forest. These activities are financed primarily by user charges.
- The component units include the activities of the Marion Water Department, the Friends of the Marion Carnegie Library (Friends), the Marion Parks and Recreation Foundation, Inc. (Parks) and the Marion Firefighter's Association (Fire). The City is financially accountable for the component units and has included them in the financial statements and notes, although they are legally separate from the City.



## **Fund Financial Statements**

The City has three kinds of funds:

### **1. Governmental Funds**

Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year end that are available for spending. Governmental funds include: (1) the General Fund, (2) the Special Revenue Funds, such as Tax Increment Financing and the Employee Benefits Fund, (3) the Debt Service Fund, (4) the Capital Projects Funds and (5) the Permanent Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the City's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenue, expenditures and changes in fund balances.

### **2. Proprietary Funds**

Proprietary funds account for the City's enterprise and internal service funds. The enterprise funds report services for which the City charges customers for the service it provides. The internal service funds are used to account for health insurance and other employee benefits. Proprietary funds are reported in the same way all activities are reported in the statement of net position and the statement of activities. The major difference between the proprietary funds and the business-type activities included in the government-wide statements is the detail and additional information, such as cash flows, provided in the proprietary fund statements. Internal service funds are included in governmental activities in the statement of net position and statement of activities. The enterprise funds include the Sewer Rental Fund which is considered to be a major fund of the City. The City is responsible for ensuring the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong.

The financial statements required for proprietary funds include a statement of net position, a statement of revenue, expenses and changes in fund net position and a statement of cash flows.

### **3. Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the City of Marion's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The financial statements required for fiduciary funds include a statement of fiduciary net position and a statement of changes in fiduciary net position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

## Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position for governmental and business-type activities.

	<b>Net Position at End of Year</b>					
	(in thousands)					
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Government</b>	
	<b>2015</b>	<b>2014 (Not Restated)</b>	<b>2015</b>	<b>2014 (Not Restated)</b>	<b>2015</b>	<b>2014 (Not Restated)</b>
Current and other assets	\$ 80,531	\$ 69,234	\$ 8,771	\$ 8,029	\$ 89,302	\$ 77,263
Capital assets	<u>210,264</u>	<u>202,737</u>	<u>18,781</u>	<u>19,840</u>	<u>229,045</u>	<u>222,577</u>
<b>Total Assets</b>	<b><u>290,795</u></b>	<b><u>271,971</u></b>	<b><u>27,552</u></b>	<b><u>27,869</u></b>	<b><u>318,347</u></b>	<b><u>299,840</u></b>
<b>Deferred Outflows of Resources</b>	<b><u>2,903</u></b>	<b><u>—</u></b>	<b><u>259</u></b>	<b><u>—</u></b>	<b><u>3,162</u></b>	<b><u>—</u></b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b><u>\$ 293,698</u></b>	<b><u>\$ 271,971</u></b>	<b><u>\$ 27,811</u></b>	<b><u>\$ 27,869</u></b>	<b><u>\$ 321,509</u></b>	<b><u>\$ 299,840</u></b>
Long-term liabilities	\$ 67,713	\$ 44,371	\$ 949	\$ —	\$ 68,662	\$ 44,371
Other liabilities	<u>7,394</u>	<u>5,510</u>	<u>359</u>	<u>1,071</u>	<u>7,753</u>	<u>6,581</u>
<b>Total Liabilities</b>	<b><u>75,107</u></b>	<b><u>49,881</u></b>	<b><u>1,308</u></b>	<b><u>1,071</u></b>	<b><u>76,415</u></b>	<b><u>50,952</u></b>
<b>Deferred Inflows of Resources</b>	<b><u>25,321</u></b>	<b><u>17,753</u></b>	<b><u>362</u></b>	<b><u>—</u></b>	<b><u>25,683</u></b>	<b><u>17,753</u></b>
<b>Net Position</b>						
Net investment in capital assets	152,759	160,401	18,781	19,840	171,540	180,241
Restricted	41,079	33,950	—	—	41,079	33,950
Unrestricted	<u>(568)</u>	<u>9,986</u>	<u>7,360</u>	<u>6,958</u>	<u>6,792</u>	<u>16,944</u>
<b>Total Net Position</b>	<b><u>193,270</u></b>	<b><u>204,337</u></b>	<b><u>26,141</u></b>	<b><u>26,798</u></b>	<b><u>219,411</u></b>	<b><u>231,135</u></b>
<b>Total Liabilities, Deferred Inflows of Resources and Net Position</b>	<b><u>\$ 293,698</u></b>	<b><u>\$ 271,971</u></b>	<b><u>\$ 27,811</u></b>	<b><u>\$ 27,869</u></b>	<b><u>\$ 321,509</u></b>	<b><u>\$ 299,840</u></b>

Net position of governmental activities increased approximately \$0.7 million for the fiscal year 2015. Net position of business-type activities increased approximately \$0.5 million for the fiscal year 2015. The largest portion of the City's net position is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, legislation or other legal requirements, is approximately \$(0.6) million as of the end of this year for governmental activities and \$7.4 million for business-type activities. The deficit in the governmental activities is the recording of the net pension liability.

Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB No. 27*, was implemented during fiscal year 2015. The beginning net position as of July 1, 2014 for governmental activities and business-type activities were restated by \$12,109,146 and \$1,114,210, respectively, to retroactively report the net pension liability as of June 30, 2013 and deferred outflows of resources related to contributions made after June 30, 2013 but prior to July 1, 2014. Fiscal year 2013 and 2014 financial statement amounts for net pension liabilities, pension expense, deferred outflows of resources and deferred inflows of resources were not restated because the information was not available. In the past, pension expense was the amount of the employer contribution. Current reporting provides a more comprehensive measure of pension expense which is more reflective of the amounts employees earned during the year.

The beginning net position as of July 1, 2014 for governmental activities was also restated by an increase of \$375,469 related to an under accrual of revenue in prior years. See Note 18. The management's discussion and analysis was not restated for this matter.

A summary version of the statement of activities follows:

<b>Changes in Net Position for the Year Ended June 30,</b>						
(in thousands)						
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	<b>2015</b>	<b>2014 (Not Restated)</b>	<b>2015</b>	<b>2014 (Not Restated)</b>	<b>2015</b>	<b>2014 (Not Restated)</b>
<b>Revenue</b>						
Program Revenue						
Charges for service	\$ 1,813	\$ 1,561	\$ 7,038	\$ 6,760	\$ 8,851	\$ 8,321
Operating grants and contributions	1,006	522	99	76	1,105	598
Capital grants and contributions	2,495	9,908	—	—	2,495	9,908
General Revenue						
Property tax and tax increment financing	19,561	18,761	—	—	19,561	18,761
Other city tax and special assessments	4,248	3,956	—	—	4,248	3,956
Local option sales tax	4,456	4,563	—	—	4,456	4,563
Unrestricted investment earnings	594	575	93	100	687	675
Miscellaneous	7	15	—	—	7	15
Gain (loss) on disposal of capital assets	5	(43)	(50)	—	(45)	(43)
<b>Total Revenue</b>	<b><u>34,185</u></b>	<b><u>39,818</u></b>	<b><u>7,180</u></b>	<b><u>6,936</u></b>	<b><u>41,365</u></b>	<b><u>46,754</u></b>

**Changes in Net Position for the Year Ended June 30,**

	(in thousands)					
	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	2015	2014 (Not Restated)	2015	2014 (Not Restated)	2015	2014 (Not Restated)
<b>Program Expenses</b>						
Public safety	\$ 6,958	\$ 8,903	\$ —	\$ —	\$ 6,958	\$ 8,903
Public works	12,133	11,223	—	—	12,133	11,223
Culture and recreation	2,713	5,956	—	—	2,713	5,956
Community and economic development	8,104	2,559	—	—	8,104	2,559
General government	2,523	2,057	—	—	2,523	2,057
Interest and fiscal charges on long-term debt	1,427	1,120	—	—	1,427	1,120
Sewer	—	—	4,453	4,367	4,453	4,367
Solid waste	—	—	1,743	1,662	1,743	1,662
City communication and utility	—	—	18	40	18	40
Urban forest	—	—	169	80	169	80
<b>Total Expenses</b>	<b><u>33,858</u></b>	<b><u>31,818</u></b>	<b><u>6,383</u></b>	<b><u>6,149</u></b>	<b><u>40,241</u></b>	<b><u>37,967</u></b>
<b>Transfers</b>	<b><u>340</u></b>	<b><u>562</u></b>	<b><u>(340)</u></b>	<b><u>(562)</u></b>	<b><u>—</u></b>	<b><u>—</u></b>
<b>Change in Net Position</b>	<b>667</b>	<b>8,562</b>	<b>457</b>	<b>225</b>	<b>1,124</b>	<b>8,787</b>
Net Position - Beginning of Year, as restated	<u>192,603</u>	<u>195,775</u>	<u>25,684</u>	<u>26,573</u>	<u>218,287</u>	<u>222,348</u>
<b>Net Position - End of Year</b>	<b><u>\$ 193,270</u></b>	<b><u>\$ 204,337</u></b>	<b><u>\$ 26,141</u></b>	<b><u>\$ 26,798</u></b>	<b><u>\$ 219,411</u></b>	<b><u>\$ 231,135</u></b>

**Governmental Activities**

Charges for service make up 5.3% of governmental revenue. Operating and capital grants and contributions, primarily for street projects and building improvement projects, make up another 10.2% of governmental revenue. The remaining revenue comes from primarily property, road use and local option sales taxes.

**Business-Type Activities**

As expected, charges for service is the primary revenue source for business-type activities. Sanitary sewer, urban forest and solid waste fees are the primary charges for service that make up 98.0% of total revenue. Investment income accounts for an additional 1.3% of total revenue.

## **INDIVIDUAL MAJOR FUND ANALYSIS**

### **Governmental Fund Highlights**

As the City of Marion completed the year, its governmental funds reported a combined fund balance of \$53,600,428 which is greater than the \$46,900,062 total fund balance as of June 30, 2014. The following are the major reasons for the changes in fund balances of the major governmental funds from the prior year.

The General Fund showed a decrease in fund balance of \$89,708 from the prior year to \$12,176,725. Revenue increased 5.9% over the prior year to \$14,491,745 and expenditures increased 3% to \$17,629,105. Net other financing sources totaled \$3,047,652.

The Special Revenue, Trust and Agency (Employee Benefits) Fund is required by the Code of Iowa to account for property tax levied for employee benefits. This fund showed an increase in fund balance of \$556,447 from the prior year to \$1,087,901. The increase was primarily related to general obligation bonds issued.

The Special Revenue, Tax Increment Financing Fund accounts for revenue from the tax authorized by ordinance in the urban renewal district which is used to pay the principal and interest on indebtedness incurred for urban renewal redevelopment projects. This fund ended fiscal year 2015 with a \$(292,716) balance compared to the prior year ending balance of \$101,179. The deficit fund balance is a result of transfers to other funds to pay urban renewal project debt prior to the collection of tax increment financing revenue.

The Debt Service Fund ended fiscal year 2015 with a \$475,661 balance compared to the prior year ending balance of \$158,846. The City issued general obligation bonds during the year and property tax revenue increased \$468,532 while bond principal and interest payments increased \$2,205,944 in fiscal year 2015.

The Capital Projects Fund ended fiscal year 2015 with a \$31,768,977 balance compared to the prior year ending balance of \$29,252,954. The City issued general obligation bonds of \$16.6 million to finance various capital projects and facilities acquisition.

### **Proprietary Fund Highlights**

The Enterprise, Sewer Rental Fund accounts for the operation and maintenance of the City's sanitary sewer system. This fund ended fiscal year 2015 with a net position of \$15,270,727 compared to the prior year ending net position of \$15,421,448.

### **Budgetary Highlights**

Over the course of the year, the City amended its budget two times. The major increases in disbursements were from projects related to those funded with local option sales tax and bond issue projects. Budgeted disbursements also increased due to additional overtime costs, various grant expenses, extra street repair costs and higher storm sewer costs. There was also offsetting revenue increases from the issuance of bonds.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

The City's capital assets include land, buildings and improvements, equipment, streets, sewer systems, lighting systems, traffic signals and other infrastructure. Capital assets for governmental activities totaled \$210,264,460 (net of accumulated depreciation) as of June 30, 2015. Capital assets for business-type activities totaled \$18,781,266 (net of accumulated depreciation) as of June 30, 2015. See Note 3 to the financial statements for more information about the City's capital assets.

Construction in progress as of June 30, 2015 consists primarily of street projects, sewer projects and the central corridor project.

### **Long-Term Debt**

As of June 30, 2015, the City had \$44,911,772 of outstanding general obligation bonds and notes for governmental activities. See Note 4 to the financial statements for more information about the City's long-term debt.

The City continues to carry a general obligation bond rating of Aa1 assigned by national rating agencies to the City's debt since 2010. The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$117 million. Additional information about the City's long-term debt is presented in Note 4 to the financial statements.

During the year ended June 30, 2015, the City issued a total of \$18,870,000 of general obligation bonds to pay the costs of acquisition of real estate for street right-of-way, Uptown Alley & Façade improvement projects, funding three economic development grants, constructing street and alley improvements, installing street signalization improvements and funding the acquisition of land, buildings and equipment for a new municipal airport.

## **ECONOMIC FACTORS**

The unemployment rate for Linn County is currently at 3.7%, which is below where it was the previous year at 4.5% and less than the national unemployment rate of 5.3%.

Retail sales are also reported on a fiscal year, April 1 to March 31, basis. For fiscal year 2014, the most recent available (April 1, 2013 to March 31, 2014), retail sales for Marion were \$351.2 million and \$3.662 billion for Linn County. For fiscal year 2013, retail sales were \$339.7 million for Marion and \$3.585 billion for Linn County.

The total value of all building permits for fiscal year 2015 was approximately \$82.6 million, which is up significantly from the fiscal year 2014 amount of \$48.2 million. Building activity continues to remain strong in the Marion area.

## **NEXT YEAR'S BUDGET AND RATES**

The adopted fiscal year 2015-2016 budget calls for an increase in tax receipts of 4.9% and accomplishes all of the Council's long-standing objectives including maintaining the current level of services, maintaining adequate levels of cash reserves and complying with all of the City's financial policies.

Unlike many cities, Marion does not own or operate a wastewater treatment plant. Wastewater treatment is handled through a contract with the City of Cedar Rapids. The City of Marion has been negotiating a new agreement with Cedar Rapids to use a flow-based billing system rather than population-based. The draft budget anticipates that happening in the next fiscal year. A 6.2% overall increase in collections is budgeted. The main reason for this is a budgeted increase in costs to Cedar Rapids in case the adoption of a new agreement is delayed.

Fees are also expected to start the transition from a base fee/usage billing system to a consumption-based system starting in fiscal year 2015-2016. This will equalize residential rates and more accurately bill based on usage. Unlike the current system, it will also reward those that conserve and put less into the system. The new flow-based agreement with Cedar Rapids will ensure that the City sees a reduction in costs as well with lower flows.

The solid waste fee was last increased in January, 2014. The budget proposes increasing it again by \$0.50/month to \$13.75, and bringing the reduced rate up to \$8.25. A reduction in the amount transferred to the solid waste replacement fund is also recommended (dropping from 15% to 5%). When the department transitions over to a compressed natural gas fleet, it is anticipated that the fleet will be leased vehicles rather than purchased. This will reduce the annual capital needs in the replacement fund.

The total City tax levy rate for fiscal year 2015-2016 is 13.58625 per taxable valuation compared to 13.12594 for fiscal year 2014-2015. Net taxable valuation for fiscal year 2015-2016 is \$1,372.6 million, which was an increase of \$13.4 million from the fiscal year 2014-2015 level which was \$1,359.2 million.

## **FINANCIAL INFORMATION CONTACT**

This financial report is designed to present our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and operating activities and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the Office of the Finance Director at 1225 - 6th Avenue, City Hall, Marion, Iowa 52302.

## **Basic Financial Statements**

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# Statement of Net Position

As of June 30, 2015

	Primary Government			Component Unit			
	Governmental Activities	Business-Type Activities	Total	Water	Library	Parks	Fire
<b>Assets and Deferred Outflows of Resources</b>							
<b>Assets</b>							
Cash.....	\$ 34,439,384	\$ 5,364,192	\$ 39,803,576	\$ 3,583,113	\$ 141,220	\$ 32,678	\$ 235,803
Pooled investments .....	23,861,193	1,788,162	25,649,355	—	904,083	—	55,417
Receivables							
Property Tax and Tax Increment Financing, Net of Allowance							
Current year delinquent.....	104,377	—	104,377	—	—	—	—
Succeeding year .....	21,036,446	—	21,036,446	—	—	—	—
Unbilled usage .....	—	677,667	677,667	359,129	—	—	—
Accounts .....	180,559	423,686	604,245	204,087	—	—	—
Accrued interest .....	76,934	11,758	88,692	359	—	—	2,134
Other.....	631	—	631	—	—	—	—
Due from other governments .....	1,172,585	2,808	1,175,393	—	—	—	—
Internal loans - portion due within one year .....	(69,121)	69,121	—	—	—	—	—
Inventories.....	161,200	—	161,200	211,750	—	—	108
Internal loans - portion due after one year .....	(433,628)	433,628	—	—	—	—	—
Restricted Assets							
Cash and investments.....	—	—	—	137,254	457,920	—	719,384
Capital assets, net of accumulated depreciation.....	210,264,460	18,781,266	229,045,726	19,697,444	—	—	—
<b>Total Assets</b> .....	<b>290,795,020</b>	<b>27,552,288</b>	<b>318,347,308</b>	<b>24,193,136</b>	<b>1,503,223</b>	<b>32,678</b>	<b>1,012,846</b>
<b>Deferred Outflows of Resources</b>							
Pension-related deferred outflows .....	<b>2,902,609</b>	<b>259,199</b>	<b>3,161,808</b>	<b>107,049</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Total Assets and Deferred Outflows of Resources</b> .....	<b>\$ 293,697,629</b>	<b>\$ 27,811,487</b>	<b>\$ 321,509,116</b>	<b>\$ 24,300,185</b>	<b>\$ 1,503,223</b>	<b>\$ 32,678</b>	<b>\$ 1,012,846</b>

# Statement of Net Position

As of June 30, 2015

	Primary Government			Component Unit			
	Governmental Activities	Business-Type Activities	Total	Water	Library	Parks	Fire
<b>Liabilities, Deferred Inflows of Resources and Net Position</b>							
<b>Liabilities</b>							
Accounts payable .....	\$ 2,404,589	\$ 230,751	\$ 2,635,340	\$ 197,910	\$ —	\$ —	\$ —
Accrued interest payable .....	140,856	—	140,856	3,906	—	—	—
Salaries and benefits payable.....	576,240	93,293	669,533	49,295	—	—	—
Self-insured estimated claims.....	214,369	—	214,369	19,097	—	—	—
Reinsurance premiums payable .....	46,602	—	46,602	—	—	—	—
Payable from restricted assets .....	—	—	—	137,254	—	—	—
<b>Long-Term Liabilities</b>							
<b>Portion Due Within One Year</b>							
General obligation bonds .....	3,710,000	—	3,710,000	—	—	—	—
General obligation notes .....	41,146	—	41,146	—	—	—	—
Capital lease .....	235,000	—	235,000	—	—	—	—
Compensated absences.....	1,060	34,236	35,296	66,246	—	—	—
Nonbonded indebtedness .....	24,993	—	24,993	—	—	—	—
Early separation plan liability .....	—	—	—	15,530	—	—	—
SRF loan .....	—	—	—	119,000	—	—	—
<b>Portion Due After One Year</b>							
General obligation bonds .....	41,140,000	—	41,140,000	—	—	—	—
Unamortized premium on general obligation bonds.....	776,104	—	776,104	—	—	—	—
General obligation notes .....	20,626	—	20,626	—	—	—	—
Capital lease .....	11,415,000	—	11,415,000	—	—	—	—
Compensated absences.....	3,345,955	—	3,345,955	—	—	—	—
Nonbonded indebtedness .....	142,379	—	142,379	—	—	—	—
Early separation plan liability .....	—	—	—	55,648	—	—	—
SRF loan .....	—	—	—	2,318,000	—	—	—
Net pension liability .....	9,632,242	949,453	10,581,695	522,591	—	—	—
Net OPEB liability .....	1,240,000	—	1,240,000	91,000	—	—	—
<b>Total Liabilities</b> .....	<b>75,107,161</b>	<b>1,307,733</b>	<b>76,414,894</b>	<b>3,595,477</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Deferred Inflows of Resources</b>							
<b>Unavailable Revenue</b>							
Succeeding year property tax and tax increment financing	21,036,446	—	21,036,446	—	—	—	—
Pension-related deferred inflows .....	4,284,301	362,256	4,646,557	199,301	—	—	—
<b>Total Deferred Inflows of Resources</b> .....	<b>25,320,747</b>	<b>362,256</b>	<b>25,683,003</b>	<b>199,301</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Net Position</b>							
Net investment in capital assets .....	152,759,212	18,781,266	171,540,478	17,260,444	—	—	—
<b>Restricted for</b>							
Cemetery perpetual care.....	165,575	—	165,575	—	—	—	—
Benefits.....	1,087,901	—	1,087,901	—	—	—	—
Debt service .....	334,805	—	334,805	—	—	—	—
Capital projects .....	31,768,977	—	31,768,977	—	—	—	—
Streets .....	3,805,941	—	3,805,941	—	—	—	—
Economic development.....	192,370	—	192,370	—	—	—	—
Other purposes .....	3,722,905	—	3,722,905	—	—	—	—
Unrestricted .....	(567,965)	7,360,232	6,792,267	3,244,963	1,503,223	32,678	1,012,846
<b>Total Net Position</b> .....	<b>193,269,721</b>	<b>26,141,498</b>	<b>219,411,219</b>	<b>20,505,407</b>	<b>1,503,223</b>	<b>32,678</b>	<b>1,012,846</b>
<b>Total Liabilities, Deferred Inflows of Resources and Net Position</b> .....	<b>\$ 293,697,629</b>	<b>\$ 27,811,487</b>	<b>\$ 321,509,116</b>	<b>\$ 24,300,185</b>	<b>\$ 1,503,223</b>	<b>\$ 32,678</b>	<b>\$ 1,012,846</b>

See accompanying notes to the financial statements.

# Statement of Activities

Year Ended June 30, 2015

Functions/Programs	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position			Component Unit			
		Charges for Service	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total	Water	Library	Parks	Fire
<b>Primary Government</b>											
<b>Governmental Activities</b>											
Public safety .....	\$ 6,958,539	\$ 222,151	\$ 176,624	\$ 19,719	\$ (6,540,045)	\$ —	\$ (6,540,045)	\$ —	\$ —	\$ —	\$ —
Public works.....	12,132,937	16,128	5,643	2,213,220	(9,897,946)	—	(9,897,946)	—	—	—	—
Culture and recreation.....	2,712,910	549,413	335,413	118,750	(1,709,334)	—	(1,709,334)	—	—	—	—
Community and economic development.....	8,104,573	940,011	23,638	143,011	(6,997,913)	—	(6,997,913)	—	—	—	—
General government .....	2,522,620	84,914	464,461	—	(1,973,245)	—	(1,973,245)	—	—	—	—
Interest and fiscal charges on long-term debt.....	1,426,695	—	—	—	(1,426,695)	—	(1,426,695)	—	—	—	—
<b>Total Governmental Activities.....</b>	<b>33,858,274</b>	<b>1,812,617</b>	<b>1,005,779</b>	<b>2,494,700</b>	<b>(28,545,178)</b>	<b>—</b>	<b>(28,545,178)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Business-Type Activities</b>											
Sewer .....	4,452,820	4,955,969	98,464	—	—	601,613	601,613	—	—	—	—
Solid waste .....	1,743,446	1,750,372	345	—	—	7,271	7,271	—	—	—	—
City communication and utility.....	18,191	29,071	—	—	—	10,880	10,880	—	—	—	—
Urban forest .....	168,623	302,344	—	—	—	133,721	133,721	—	—	—	—
<b>Total Business-Type Activities .....</b>	<b>6,383,080</b>	<b>7,037,756</b>	<b>98,809</b>	<b>—</b>	<b>—</b>	<b>753,485</b>	<b>753,485</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Total Primary Government.....</b>	<b>\$ 40,241,354</b>	<b>\$ 8,850,373</b>	<b>\$ 1,104,588</b>	<b>\$ 2,494,700</b>	<b>(28,545,178)</b>	<b>753,485</b>	<b>(27,791,693)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Component Unit - Water.....</b>	<b>\$ 2,818,764</b>	<b>\$ 3,658,154</b>	<b>\$ —</b>	<b>\$ 643,180</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>1,482,570</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Component Unit - Library .....</b>	<b>\$ 34,264</b>	<b>\$ —</b>	<b>\$ 32,784</b>	<b>\$ —</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>(1,480)</b>	<b>—</b>	<b>—</b>
<b>Component Unit - Parks.....</b>	<b>\$ 314,530</b>	<b>\$ —</b>	<b>\$ 169,352</b>	<b>\$ —</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>(145,178)</b>	<b>—</b>
<b>Component Unit - Fire.....</b>	<b>\$ 22,859</b>	<b>\$ —</b>	<b>\$ 917,778</b>	<b>\$ —</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>894,919</b>
<b>General Revenue (Expense)</b>											
Property Tax Levied for											
General purposes .....					15,030,856	—	15,030,856	—	—	—	—
Debt service .....					3,248,695	—	3,248,695	—	—	—	—
Tax increment financing .....					1,281,609	—	1,281,609	—	—	—	—
Other City Tax											
Cable television franchise .....					348,237	—	348,237	—	—	—	—
Hotel/motel.....					183,319	—	183,319	—	—	—	—
Road use tax.....					3,704,513	—	3,704,513	—	—	—	—
Local option sales tax.....					4,456,158	—	4,456,158	—	—	—	—
Unrestricted investment earnings .....					593,747	93,396	687,143	17,433	22,248	1,127	17,518
Special assessments.....					11,754	15	11,769	—	—	—	—
Miscellaneous.....					8,149	—	8,149	130,139	—	—	—
Gain (loss) on disposal of capital assets.....					5,176	(49,898)	(44,722)	(2,975)	—	—	—
<b>Total General Revenue .....</b>					<b>28,872,213</b>	<b>43,513</b>	<b>28,915,726</b>	<b>144,597</b>	<b>22,248</b>	<b>1,127</b>	<b>17,518</b>
<b>Transfers .....</b>					<b>339,726</b>	<b>(339,726)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Change in Net Position .....</b>					<b>666,761</b>	<b>457,272</b>	<b>1,124,033</b>	<b>1,627,167</b>	<b>20,768</b>	<b>(144,051)</b>	<b>912,437</b>
Net Position - Beginning of Year, as restated (Note 18) .....					192,602,960	25,684,226	218,287,186	18,878,240	1,482,455	176,729	100,409
<b>Net Position - End of Year.....</b>					<b>\$ 193,269,721</b>	<b>\$ 26,141,498</b>	<b>\$ 219,411,219</b>	<b>\$ 20,505,407</b>	<b>\$ 1,503,223</b>	<b>\$ 32,678</b>	<b>\$ 1,012,846</b>

See accompanying notes to the financial statements.

# Balance Sheet - Governmental Funds

As of June 30, 2015

	General	Special Revenue				Nonmajor	Total
		Trust and Agency (Employee Benefits)	Tax Increment Financing	Debt Service	Capital Projects		
<b>Assets</b>							
Cash.....	\$ 8,593,679	\$ 1,102,886	\$ 145,986	\$ 503,610	\$ 14,317,324	\$ 7,617,732	\$ 32,281,217
Pooled investments .....	4,044,738	—	—	7,868	18,841,043	242,946	23,136,595
Receivables							
Property Tax and Tax Increment Financing, Net of Allowance							
Current year delinquent .....	62,920	16,427	8,098	16,932	—	—	104,377
Succeeding year .....	11,679,155	3,663,215	2,399,789	3,294,287	—	—	21,036,446
Accounts .....	117,579	—	3,200	—	20,201	6,071	147,051
Accrued interest .....	8,103	—	—	—	61,902	—	70,005
Other .....	631	—	—	—	—	—	631
Due from other governments .....	10,689	—	—	—	—	1,161,896	1,172,585
Inventories.....	161,200	—	—	—	—	—	161,200
<b>Total Assets</b> .....	<b>\$ 24,678,694</b>	<b>\$ 4,782,528</b>	<b>\$ 2,557,073</b>	<b>\$ 3,822,697</b>	<b>\$ 33,240,470</b>	<b>\$ 9,028,645</b>	<b>\$ 78,110,107</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>							
<b>Liabilities</b>							
Accounts payable .....	\$ 305,671	\$ 31,412	\$ —	\$ —	\$ 1,471,493	\$ 585,668	\$ 2,394,244
Salaries and benefits payable.....	517,143	—	—	—	—	59,097	576,240
Interfund loan .....	—	—	450,000	52,749	—	—	502,749
<b>Total Liabilities</b> .....	<b>822,814</b>	<b>31,412</b>	<b>450,000</b>	<b>52,749</b>	<b>1,471,493</b>	<b>644,765</b>	<b>3,473,233</b>
<b>Deferred Inflows of Resources</b>							
<b>Unavailable Revenue</b>							
Succeeding year property tax and tax increment financing .....	<b>11,679,155</b>	<b>3,663,215</b>	<b>2,399,789</b>	<b>3,294,287</b>	<b>—</b>	<b>—</b>	<b>21,036,446</b>
<b>Fund Balances</b>							
<b>Nonspendable</b>							
Inventories .....	161,200	—	—	—	—	—	161,200
Cemetery perpetual care.....	—	—	—	—	—	165,575	165,575
<b>Restricted for</b>							
Benefits.....	—	1,087,901	—	—	—	—	1,087,901
Debt service .....	—	—	—	475,661	—	—	475,661
Capital projects .....	—	—	—	—	31,768,977	—	31,768,977
Streets .....	—	—	—	—	—	3,805,941	3,805,941
Economic development.....	—	—	—	—	—	192,370	192,370
Other purposes .....	—	—	—	—	—	3,722,905	3,722,905
<b>Committed for</b>							
Pension.....	702,546	—	—	—	—	—	702,546
Capital projects .....	—	—	—	—	—	314,253	314,253
<b>Assigned for</b>							
Equipment reserve .....	3,255,533	—	—	—	—	—	3,255,533
Tax stabilization .....	265,653	—	—	—	—	—	265,653
Census reserve.....	250,523	—	—	—	—	—	250,523
Capital projects .....	—	—	—	—	—	182,836	182,836
Unassigned .....	7,541,270	—	(292,716)	—	—	—	7,248,554
<b>Total Fund Balances</b> .....	<b>12,176,725</b>	<b>1,087,901</b>	<b>(292,716)</b>	<b>475,661</b>	<b>31,768,977</b>	<b>8,383,880</b>	<b>53,600,428</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 24,678,694</b>	<b>\$ 4,782,528</b>	<b>\$ 2,557,073</b>	<b>\$ 3,822,697</b>	<b>\$ 33,240,470</b>	<b>\$ 9,028,645</b>	<b>\$ 78,110,107</b>

See accompanying notes to the financial statements.

## Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position

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As of June 30, 2015

**Total Fund Balances for Governmental Funds (Page 17)....** **\$ 53,600,428**

***Amounts reported for governmental activities in the  
statement of net position are different because:***

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$262,939,068 and the accumulated depreciation is \$52,674,608. .... 210,264,460

Internal service funds are used by management to charge the costs of employee benefits and the partially self-funded insurance plan to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statements of net position. .... 2,651,886

Accrued interest payable on long-term liabilities is not due and payable in the current year and, therefore, is not reported as a liability in the governmental funds. .... (140,856)

Pension-related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources.....	\$ 2,902,609	
Deferred inflows of resources.....	<u>(4,284,301)</u>	(1,381,692)

Long-term liabilities are not due and payable in the current year and, therefore, are not reported as liabilities in the governmental funds.

General obligation bonds .....	\$ (44,850,000)	
Unamortized premium on general obligation bonds.....	(776,104)	
General obligation notes .....	(61,772)	
Capital lease .....	(11,650,000)	
Compensated absences.....	(3,347,015)	
Nonbonded indebtedness .....	(167,372)	
Net pension liability .....	(9,632,242)	
Net OPEB liability .....	<u>(1,240,000)</u>	<u>(71,724,505)</u>

**Net Position of Governmental Activities (Page 15) .....** **\$ 193,269,721**

**Statement of Revenue, Expenditures and Changes in Fund Balances -  
Governmental Funds**

Year Ended June 30, 2015

	<u>Special Revenue</u>						
	General	Trust and Agency (Employee Benefits)	Tax Increment Financing	Debt Service	Capital Projects	Nonmajor	Total
<b>Revenue</b>							
Property tax.....	\$ 11,901,108	\$ 3,129,748	\$ —	\$ 3,248,695	\$ —	\$ —	\$ 18,279,551
Tax increment financing .....	—	—	1,281,609	—	—	—	1,281,609
Other city tax .....	531,556	—	—	—	561,099	—	1,092,655
Licenses and permits.....	680,770	—	—	—	—	—	680,770
Use of money and property .....	105,555	355	—	5,576	425,283	10,131	546,900
Intergovernmental .....	386,901	197,589	—	—	169,128	7,635,483	8,389,101
Charges for service .....	868,799	49,953	—	—	208,259	4,836	1,131,847
Special assessments.....	—	—	—	11,754	—	—	11,754
Miscellaneous.....	17,056	350,354	—	—	118,750	—	486,160
<b>Total Revenue .....</b>	<b><u>14,491,745</u></b>	<b><u>3,727,999</u></b>	<b><u>1,281,609</u></b>	<b><u>3,266,025</u></b>	<b><u>1,482,519</u></b>	<b><u>7,650,450</u></b>	<b><u>31,900,347</u></b>
<b>Expenditures</b>							
Operating							
Public safety .....	9,506,716	121,792	—	—	—	—	9,628,508
Public works.....	901,456	—	—	—	—	2,689,821	3,591,277
Culture and recreation.....	3,754,907	106,475	—	—	—	—	3,861,382
Community and economic development.....	1,275,828	—	899,720	—	—	67,195	2,242,743
General government .....	2,190,198	120,084	—	—	—	—	2,310,282
Debt Service							
Principal .....	—	—	—	4,669,329	—	—	4,669,329
Interest and fiscal charges .....	—	—	—	1,368,263	224,170	—	1,592,433
Capital projects.....	—	—	—	—	15,998,041	849,925	16,847,966
<b>Total Expenditures.....</b>	<b><u>17,629,105</u></b>	<b><u>348,351</u></b>	<b><u>899,720</u></b>	<b><u>6,037,592</u></b>	<b><u>16,222,211</u></b>	<b><u>3,606,941</u></b>	<b><u>44,743,920</u></b>
<b>Revenue Over (Under) Expenditures .....</b>	<b><u>(3,137,360)</u></b>	<b><u>3,379,648</u></b>	<b><u>381,889</u></b>	<b><u>(2,771,567)</u></b>	<b><u>(14,739,692)</u></b>	<b><u>4,043,509</u></b>	<b><u>(12,843,573)</u></b>
<b>Other Financing Sources (Uses)</b>							
Transfers in .....	3,091,201	—	—	1,289,990	536,300	10,750	4,928,241
Transfers out .....	(110,524)	(3,073,201)	(775,784)	—	(264,664)	(509,575)	(4,733,748)
Proceeds from disposal of capital assets.....	66,975	—	—	—	—	—	66,975
General obligation bonds issued.....	—	250,000	—	1,765,000	16,605,000	250,000	18,870,000
Premium on general obligation bonds issued .....	—	—	—	33,392	379,079	—	412,471
<b>Total Other Financing Sources (Uses) .....</b>	<b><u>3,047,652</u></b>	<b><u>(2,823,201)</u></b>	<b><u>(775,784)</u></b>	<b><u>3,088,382</u></b>	<b><u>17,255,715</u></b>	<b><u>(248,825)</u></b>	<b><u>19,543,939</u></b>
<b>Change in Fund Balances.....</b>	<b><u>(89,708)</u></b>	<b><u>556,447</u></b>	<b><u>(393,895)</u></b>	<b><u>316,815</u></b>	<b><u>2,516,023</u></b>	<b><u>3,794,684</u></b>	<b><u>6,700,366</u></b>
Fund Balances - Beginning of Year, as restated (Note 18) .....	12,266,433	531,454	101,179	158,846	29,252,954	4,589,196	46,900,062
<b>Fund Balances - End of Year .....</b>	<b><u>\$ 12,176,725</u></b>	<b><u>\$ 1,087,901</u></b>	<b><u>\$ (292,716)</u></b>	<b><u>\$ 475,661</u></b>	<b><u>\$ 31,768,977</u></b>	<b><u>\$ 8,383,880</u></b>	<b><u>\$ 53,600,428</u></b>

See accompanying notes to the financial statements.

# Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year Ended June 30, 2015

**Change in Fund Balances - Total Governmental Funds (Page 19) \$ 6,700,366**

***Amounts reported for governmental activities in the statement of activities are different because:***

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year as follows:

Capital outlay .....	\$ 11,488,076	
Contributed capital assets .....	2,232,939	
Depreciation expense.....	<u>(6,132,163)</u>	7,588,852

The net book value of capital assets disposed of during the year..... (61,798)

Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the governmental funds when due. In the statement of activities, interest expense is recognized as interest accrues, regardless of when it is due. .... (31,429)

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of the long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Current year issuances exceeded repayments as follows:

General obligation bonds issued .....	\$ (18,870,000)	
Repayment of general obligation bonds .....	4,605,000	
Repayment of general obligation notes .....	39,329	
Increase in nonbonded indebtedness.....	(27,432)	
Repayment of nonbonded indebtedness .....	<u>25,000</u>	(14,228,103)

Amortization of premiums on bonds payable does not provide current financial resources to governmental funds but it decreases liabilities in the statement of net position. ... (215,307)

## Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities —————

Year Ended June 30, 2015

The current year City employer share of IPERS and MFPRSI contributions is reported as expenditures in the governmental funds, but is reported as a deferred outflow of resources in the statement of net position. ....

	\$	1,940,275
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds as follows:

Compensated absences.....	\$	(316,511)	
Pension expense.....		(845,063)	
Net OPEB liability.....		<u>(40,000)</u>	(1,201,574)

Internal service funds are used by management to charge the costs of employee benefits and the partially self-funded insurance plan to individual funds. The change in net position of the internal service funds is reported in governmental activities in the statement of activities. ....

		<u>175,479</u>
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**Change in Net Position of Governmental Activities (Page 16) \$ 666,761**



# Statement of Net Position - Proprietary Funds

As of June 30, 2015

	Enterprise			Internal Service		
	Sewer Rental	Nonmajor	Total	Employee Benefit	Health Insurance	Total
<b>Assets</b>						
<b>Current Assets</b>						
Cash.....	\$ 504,942	\$ 4,859,250	\$ 5,364,192	\$ 351,137	\$ 1,807,030	\$ 2,158,167
Pooled investments .....	351,212	1,436,950	1,788,162	724,598	—	724,598
Receivables						
Unbilled usage.....	386,793	290,874	677,667	—	—	—
Accounts.....	196,366	227,320	423,686	—	33,508	33,508
Accrued interest.....	—	11,758	11,758	6,929	—	6,929
Due from other governments.....	2,325	483	2,808	—	—	—
Interfund loan .....	52,749	16,372	69,121	—	—	—
<b>Total Current Assets .....</b>	<b>1,494,387</b>	<b>6,843,007</b>	<b>8,337,394</b>	<b>1,082,664</b>	<b>1,840,538</b>	<b>2,923,202</b>
<b>Noncurrent Assets</b>						
Interfund loan .....	—	433,628	433,628	—	—	—
Capital assets, net of accumulated depreciation.....	14,227,548	4,553,718	18,781,266	—	—	—
<b>Total Noncurrent Assets .....</b>	<b>14,227,548</b>	<b>4,987,346</b>	<b>19,214,894</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Total Assets .....</b>	<b>15,721,935</b>	<b>11,830,353</b>	<b>27,552,288</b>	<b>1,082,664</b>	<b>1,840,538</b>	<b>2,923,202</b>
<b>Deferred Outflows of Resources</b>						
Pension-related deferred outflows .....	88,239	170,960	259,199	—	—	—
<b>Total Assets and Deferred     Outflows of Resources.....</b>	<b>\$ 15,810,174</b>	<b>\$ 12,001,313</b>	<b>\$ 27,811,487</b>	<b>\$ 1,082,664</b>	<b>\$ 1,840,538</b>	<b>\$ 2,923,202</b>
<b>Liabilities, Deferred Inflows of Resources and Net Position</b>						
<b>Current Liabilities</b>						
Accounts payable .....	\$ 26,637	\$ 204,114	\$ 230,751	\$ 3,884	\$ 6,461	\$ 10,345
Salaries and benefits payable.....	31,966	61,327	93,293	—	—	—
Self-insurance estimated claims .....	—	—	—	—	214,369	214,369
Reinsurance premiums payable .....	—	—	—	—	46,602	46,602
Compensated absences .....	34,236	—	34,236	—	—	—
<b>Total Current Liabilities.....</b>	<b>92,839</b>	<b>265,441</b>	<b>358,280</b>	<b>3,884</b>	<b>267,432</b>	<b>271,316</b>
Net Pension Liability .....	323,268	626,185	949,453	—	—	—
<b>Total Liabilities .....</b>	<b>416,107</b>	<b>891,626</b>	<b>1,307,733</b>	<b>3,884</b>	<b>267,432</b>	<b>271,316</b>
<b>Deferred Inflows of Resources</b>						
Unavailable Revenue						
Pension-related deferred inflows .....	123,340	238,916	362,256	—	—	—
<b>Net Position</b>						
Net investment in capital assets .....	14,227,548	4,553,718	18,781,266	—	—	—
Unrestricted .....	1,043,179	6,317,053	7,360,232	1,078,780	1,573,106	2,651,886
<b>Total Net Position .....</b>	<b>15,270,727</b>	<b>10,870,771</b>	<b>26,141,498</b>	<b>1,078,780</b>	<b>1,573,106</b>	<b>2,651,886</b>
<b>Total Liabilities, Deferred Inflows of Resources and Net Position.....</b>	<b>\$ 15,810,174</b>	<b>\$ 12,001,313</b>	<b>\$ 27,811,487</b>	<b>\$ 1,082,664</b>	<b>\$ 1,840,538</b>	<b>\$ 2,923,202</b>

See accompanying notes to the financial statements.

# Statement of Revenue, Expenses and Changes in Fund Net Position - Proprietary Funds

Year Ended June 30, 2015

	Enterprise			Internal Service		
	Sewer Rental	Nonmajor	Total	Employee Benefit	Health Insurance	Total
<b>Operating Revenue</b>						
Licenses and permits.....	\$ —	\$ 1,680	\$ 1,680	\$ —	\$ —	\$ —
Charges for service .....	3,607,014	3,429,062	7,036,076	—	—	—
Miscellaneous.....	—	15	15	—	2,352,050	2,352,050
<b>Total Operating Revenue .....</b>	<b><u>3,607,014</u></b>	<b><u>3,430,757</u></b>	<b><u>7,037,771</u></b>	<b><u>—</u></b>	<b><u>2,352,050</u></b>	<b><u>2,352,050</u></b>
<b>Operating Expenses</b>						
Personal services .....	836,576	1,588,670	2,425,246	—	—	—
Services and commodities.....	2,458,253	800,693	3,258,946	136,090	2,232,561	2,368,651
Depreciation .....	472,944	225,944	698,888	—	—	—
<b>Total Operating Expenses.....</b>	<b><u>3,767,773</u></b>	<b><u>2,615,307</u></b>	<b><u>6,383,080</u></b>	<b><u>136,090</u></b>	<b><u>2,232,561</u></b>	<b><u>2,368,651</u></b>
<b>Income (Loss) From Operations .....</b>	<b><u>(160,759)</u></b>	<b><u>815,450</u></b>	<b><u>654,691</u></b>	<b><u>(136,090)</u></b>	<b><u>119,489</u></b>	<b><u>(16,601)</u></b>
<b>Nonoperating Revenue (Expense)</b>						
Intergovernmental .....	2,325	96,484	98,809	—	—	—
Investment income .....	4,248	89,148	93,396	46,847	—	46,847
Gain (loss) on disposal of capital assets.....	(75,000)	25,102	(49,898)	—	—	—
<b>Total Nonoperating Revenue (Expense) .....</b>	<b><u>(68,427)</u></b>	<b><u>210,734</u></b>	<b><u>142,307</u></b>	<b><u>46,847</u></b>	<b><u>—</u></b>	<b><u>46,847</u></b>
<b>Income (Loss) Before Transfers.....</b>	<b><u>(229,186)</u></b>	<b><u>1,026,184</u></b>	<b><u>796,998</u></b>	<b><u>(89,243)</u></b>	<b><u>119,489</u></b>	<b><u>30,246</u></b>
<b>Transfers</b>						
Transfers in .....	115,736	221,850	337,586	145,233	—	145,233
Transfers out .....	(37,271)	(640,041)	(677,312)	—	—	—
<b>Total Transfers.....</b>	<b><u>78,465</u></b>	<b><u>(418,191)</u></b>	<b><u>(339,726)</u></b>	<b><u>145,233</u></b>	<b><u>—</u></b>	<b><u>145,233</u></b>
<b>Change in Net Position .....</b>	<b><u>(150,721)</u></b>	<b><u>607,993</u></b>	<b><u>457,272</u></b>	<b><u>55,990</u></b>	<b><u>119,489</u></b>	<b><u>175,479</u></b>
Net Position - Beginning of Year, as restated (Note 18).....	15,421,448	10,262,778	25,684,226	1,022,790	1,453,617	2,476,407
<b>Net Position - End of Year.....</b>	<b><u>\$ 15,270,727</u></b>	<b><u>\$ 10,870,771</u></b>	<b><u>\$ 26,141,498</u></b>	<b><u>\$ 1,078,780</u></b>	<b><u>\$ 1,573,106</u></b>	<b><u>\$ 2,651,886</u></b>

See accompanying notes to the financial statements.

# Statement of Cash Flows - Proprietary Funds

Year Ended June 30, 2015

	Enterprise			Internal Service		
	Sewer Rental	Nonmajor	Total	Employee Benefit	Health Insurance	Total
<b>Cash Flows From Operating Activities</b>						
Cash received from customers and users	\$ 3,608,202	\$ 3,350,054	\$ 6,958,256	\$ —	\$ 2,329,168	\$ 2,329,168
Cash paid to employees for services .....	(849,947)	(1,599,807)	(2,449,754)	—	—	—
Cash paid to suppliers for goods and services .....	(2,628,576)	(762,699)	(3,391,275)	(137,844)	(2,224,061)	(2,361,905)
<b>Net Cash Provided by (Used in) Operating Activities .....</b>	<b>129,679</b>	<b>987,548</b>	<b>1,117,227</b>	<b>(137,844)</b>	<b>105,107</b>	<b>(32,737)</b>
<b>Cash Flows From Noncapital Financing Activities</b>						
Net transfers .....	78,465	(373,191)	(294,726)	145,233	—	145,233
State and federal grants received .....	—	96,001	96,001	—	—	—
<b>Net Cash Provided by (Used in) Noncapital Activities .....</b>	<b>78,465</b>	<b>(277,190)</b>	<b>(198,725)</b>	<b>145,233</b>	<b>—</b>	<b>145,233</b>
<b>Cash Flows From Capital and Related Financing Activities</b>						
Repayment received on interfund loan ...	51,337	—	51,337	—	—	—
Acquisition of capital assets .....	(129,921)	(247,125)	(377,046)	—	—	—
Proceeds from disposal of capital assets .....	—	25,102	25,102	—	—	—
<b>Net Cash Used in Capital and Related Financing Activities .....</b>	<b>(78,584)</b>	<b>(222,023)</b>	<b>(300,607)</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Cash Flows From Investing Activities</b>						
Interest on investments .....	4,248	84,043	88,291	44,063	—	44,063
Purchase of investments .....	(35)	—	(35)	—	—	—
Proceeds from sale of investments .....	—	216,072	216,072	159,655	—	159,655
<b>Net Cash Provided by Investing Activities .....</b>	<b>4,213</b>	<b>300,115</b>	<b>304,328</b>	<b>203,718</b>	<b>—</b>	<b>203,718</b>
<b>Net Increase in Cash .....</b>	<b>133,773</b>	<b>788,450</b>	<b>922,223</b>	<b>211,107</b>	<b>105,107</b>	<b>316,214</b>
Cash - Beginning of Year .....	371,169	4,070,800	4,441,969	140,030	1,701,923	1,841,953
<b>Cash - End of Year .....</b>	<b>\$ 504,942</b>	<b>\$ 4,859,250</b>	<b>\$ 5,364,192</b>	<b>\$ 351,137</b>	<b>\$ 1,807,030</b>	<b>\$ 2,158,167</b>
<b>Reconciliation of Income (Loss) From Operations to Net Cash Provided by (Used in) Operating Activities</b>						
Income (loss) from operations .....	\$ (160,759)	\$ 815,450	\$ 654,691	\$ (136,090)	\$ 119,489	\$ (16,601)
Adjustments to Reconcile Income (Loss) From Operations to Net Cash Provided by (Used in) Operating Activities						
Depreciation .....	472,944	225,944	698,888	—	—	—
Change in Assets and Liabilities						
(Increase) decrease in receivables ...	1,188	(80,703)	(79,515)	—	(22,882)	(22,882)
Increase in deferred outflows of resources .....	(40,587)	(78,656)	(119,243)	—	—	—
Increase (decrease) in payables .....	(170,323)	56,185	(114,138)	(1,754)	8,500	6,746
Increase in salaries and benefits payable .....	5,011	11,377	16,388	—	—	—
Increase in compensated absences	2,613	—	2,613	—	—	—
Decrease in net pension liability .....	(103,748)	(200,965)	(304,713)	—	—	—
Increase in deferred inflows of resources .....	123,340	238,916	362,256	—	—	—
<b>Net Cash Provided by (Used in) Operating Activities .....</b>	<b>\$ 129,679</b>	<b>\$ 987,548</b>	<b>\$ 1,117,227</b>	<b>\$ (137,844)</b>	<b>\$ 105,107</b>	<b>\$ (32,737)</b>

See accompanying notes to the financial statements.

# Statement of Fiduciary Net Position - Trust Fund

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As of June 30, 2015

	<b>Cemetery Memorial</b>
<b>Assets</b>	
Pooled investments .....	<u>\$ 2,006</u>
<b>Liabilities and Net Position</b>	
<b>Liabilities</b>	
Due to others.....	<u>\$ 631</u>
<b>Net Position</b>	
Held in trust.....	<u>1,375</u>
<b>Total Liabilities and Net Position .....</b>	<u><b>\$ 2,006</b></u>

# Statement of Changes in Fiduciary Net Position - Trust Fund

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Year Ended June 30, 2015

	<b>Cemetery Memorial</b>
<b>Additions</b>	
Interest income.....	\$ 2
Net Position - Beginning of Year.....	<u>1,373</u>
<b>Net Position - End of Year.....</b>	<b><u>\$ 1,375</u></b>

# Notes to the Financial Statements

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## **(1) Summary of Significant Accounting Policies**

The City of Marion, Iowa, (City) is a political subdivision of the State of Iowa located in Linn County. It was first incorporated in 1865 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council-Manager form of government with the Mayor and Council Members elected on a nonpartisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development and general government services. It also provides sewer and sanitation services.

The financial statements of the City of Marion have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board.

### **Reporting Entity**

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Marion (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City. Certain disclosures about the Marion Water Department are not included because the component unit has been audited separately and a report has been issued under separate cover. The audited financial statements are available at the City Clerk's office.

### **Discretely Presented Component Units**

The Marion Water Department is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Water Department is governed by a five-member board appointed by the City Council and the Water Department's operating budget is subject to the approval of the City Council.

The Friends of Marion Carnegie Library (Friends) is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. Friends is a nonprofit organization founded to promote the use of the Library and provide financial assistance for various programs. The Organization has a year end of December 31. Accordingly, the Organization's financial information included in the statement of activities and net position is as of and for the year ended December 31, 2014.

The Marion Parks and Recreation Foundation, Inc. (Foundation) is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Foundation is a nonprofit organization founded to develop parks and

# Notes to the Financial Statements

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## (1) Summary of Significant Accounting Policies

recreation facilities within the City and provide financial assistance for various programs. The Foundation has a year end of December 31. Accordingly, the Foundation's financial information included in the statement of activities and net position is as of and for the year ended December 31, 2014.

The Marion Firefighter's Association (Association) is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Association is a nonprofit organization founded to provide a structural way for volunteers and full-time firefighters to coordinate, encourage, promote and participate and to develop and implement programs aimed at meeting the needs of the City. The Association has a year end of December 31. Accordingly, the Association's financial information included in the statement of activities and net position is as of and for the year ended December 31, 2014.

### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Iowa League of Cities, Linn County Emergency Management Agency, Marion Economic Development Company (MEDCO) and Regional Planning Commission.

### Basis of Presentation

#### ***Government-Wide Financial Statements***

The statement of net position and the statement of activities report information on all the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are supported by property tax and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for service.

The statement of net position presents the City's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

*Restricted net position* results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

*Unrestricted net position* consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

# Notes to the Financial Statements

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## (1) Summary of Significant Accounting Policies

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenue. Direct expenses are those clearly identifiable with a specific function. Program revenue includes: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenue are reported instead as general revenue.

### ***Fund Financial Statements***

Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds and all internal service funds are reported as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor governmental and enterprise funds, respectively.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax revenue from general and emergency levies and other revenue not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

The Special Revenue, Trust and Agency (Employee Benefits) Fund is required by the Code of Iowa to account for property tax levied for employee benefits. This fund either pays benefits as expenditures (primarily police and fire pension costs) or transfers cash to the General Fund to reimburse allowable benefits paid therefrom.

The Special Revenue, Tax Increment Financing Fund is used to account for revenue from the tax authorized by ordinance in the urban renewal district and used to pay the principal and interest on the general obligation bonds and other indebtedness incurred for urban renewal projects.

The Debt Service Fund is used to account for property tax and other revenue to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

The City reports the following major proprietary fund:

The Enterprise, Sewer Rental Fund accounts for the operation and maintenance of the City's sanitary sewer system.

The City also reports the following additional proprietary funds:

Internal Service Funds are utilized to account for health insurance and other employee benefits provided to other departments on a cost-reimbursement basis.



## Notes to the Financial Statements

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### (1) Summary of Significant Accounting Policies

Additionally, the City reports a trust fund which is used to account for outside donations held by the City as a trustee.

#### **Measurement Focus and Basis of Accounting**

The government-wide, proprietary funds and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenue to be available if it is collected within 60 days after year end.

Property tax, local option sales tax, intergovernmental revenue (shared revenue, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications — committed, assigned and then unassigned fund balances.

Under terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenue. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenue.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's enterprise funds is user fees and charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

# Notes to the Financial Statements

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## (1) Summary of Significant Accounting Policies

The City maintains its financial records on the cash basis. The financial statements of the City are prepared by making memorandum adjusting entries to the cash basis financial records.

### **Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity**

The following accounting policies are followed in preparing the financial statements:

#### ***Cash and Pooled Investments***

The cash balances of most City funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust, which is valued at amortized cost and nonnegotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid (including restricted assets) are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

#### ***Property Tax Receivable, Including Tax Increment Financing***

Property tax, including tax increment financing, in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represent taxes collected by the County but not remitted to the City as of June 30, 2015 and unpaid taxes. The succeeding year property tax receivable represent taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the current fiscal year with a 1-1/2% per month penalty for delinquent payments, is based on January 1, 2013 assessed property valuations, is for the tax accrual period July 1, 2014 through June 30, 2015 and reflects tax asking contained in the budget certified to the County Board of Supervisors in March, 2014.

#### ***Unbilled Usage***

Accounts receivable are recorded in the enterprise funds at the time the service is billed. Unbilled usage for service consumed between periodic scheduled billing dates is estimated and is recognized as revenue in the period in which the service is provided.

#### ***Due From and Due to Other Funds***

During the course of its operations, the City has numerous transactions between funds. To the extent certain transactions between funds had not been paid or received as of June 30, 2015, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

# Notes to the Financial Statements

## (1) Summary of Significant Accounting Policies

### **Due From Other Governments**

Due from other governments represents amounts due from the State of Iowa, various shared revenue, grants and reimbursements from other governments.

### **Inventories**

Inventories are valued at cost using the first-in, first-out method. Inventories in the General Fund consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Reported inventories in the governmental fund financial statements are equally offset by a fund balance reserve which indicates that they are not available to liquidate current obligations.

### **Capital Assets**

Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g. roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the City) are reported in the applicable governmental or business-type activities columns in the government-wide statement of net position and in the proprietary funds statement of net position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repair not adding to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the City as assets with initial, individual costs in excess of \$3,000 for all items except for intangible assets which are \$5,000. The City had no intangible assets as of June 30, 2015.

Capital assets of the City are depreciated/amortized using the straight-line method over the following estimated useful lives.

<b>Asset Class</b>	<b>Estimated Useful Lives</b>
Buildings .....	40 - 50 Years
Improvements other than buildings .....	5 - 50 Years
Equipment.....	2 - 20 Years
Infrastructure (distribution and storm sewer system) .....	5 - 80 Years
Intangibles.....	50 Years

### **Deferred Outflows of Resources**

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the employer after the measurement date but before the end of the employer's reporting period.

### **Compensated Absences**

City employees accumulate a limited amount of earned but unused vacation and sick leave hours and personal leave and compensatory time for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect as of June 30, 2015. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Road Use Tax and Sewer Rental Funds. Also see Note 9.

## (1) Summary of Significant Accounting Policies

### ***Long-Term Liabilities***

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activities column in the statement of net position and the proprietary fund statement of net position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### ***Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and the Municipal Fire and Police Retirement System and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### ***Deferred Inflows of Resources***

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Although certain revenue is measurable, it is not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax and tax increment financing receivable not collected within 60 days after year end.

Deferred inflows of resources in the statement of net position consist of succeeding year property tax and tax increment financing receivable that will not be recognized as revenue until the year for which it is levied and the unamortized portion of the net difference between projected and actual earnings on pension plan investments.

### ***Fund Balances***

In the governmental fund financial statements, fund balances are classified as follows:

**Nonspendable** - Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

**Committed** - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to year end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

**Assigned** - Amounts the City Council intends to use for specific purposes.

**Unassigned** - All amounts not included in the preceding classifications.

# Notes to the Financial Statements

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## (1) Summary of Significant Accounting Policies

### Tax Stabilization

The City Council has established the Tax Stabilization Fund to provide a funding mechanism to reduce future property tax impacts. In an unusual budget year, this reserve can be used to smooth spikes in property tax. The Tax Stabilization Fund is presented as part of the General Fund in the financial statements.

### Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as required supplementary information. During the year ended June 30, 2015, disbursements exceeded the amounts budgeted in the capital projects and debt service functions before an amendment was approved.

### Estimates and Assumptions

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

## (2) Cash and Pooled Investments

### Primary Government

The City's deposits as of June 30, 2015 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States Government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high-rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

On June 30, 2015, the City had investments in the Iowa Public Agency Investment Trust which were valued at an amortized cost of \$4,910,536 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

The City's cash and investments as of June 30, 2015 were as follows:

Cash.....	\$ 39,905,751
Pooled cash investments - Iowa Public Agency Investment Trust.....	4,910,536
Money market accounts .....	8,278,297
U.S. Instrumentalities	
Original maturities 5 years or less .....	880
Original maturities 6 to 10 years.....	76,451
Original maturities 10+ years.....	<u>12,383,191</u>
<b>Total .....</b>	<b><u>\$ 65,555,106</u></b>

## Notes to the Financial Statements

### (2) Cash and Pooled Investments

#### Interest Rate Risk

The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

#### Credit Risk

The City's U.S. Instrumentalities investments as of June 30, 2015 are rated Aaa or better by Moody's Investors service. The investment in the Iowa Public Agency Investment Trust is unrated.

#### Discretely Presented Component Units

The Friends of Marion Carnegie Library's investments as of December 31, 2014 consist of mutual funds and other investments with a fair value of \$1,362,003.

The Marion Firefighter's Association's investments as of December 31, 2014 consist of mutual funds and other investments with a fair value of \$544,399.

### (3) Capital Assets

Capital assets activity for the year ended June 30, 2015 was as follows:

Primary Government	Balance - Beginning of Year	Increases	Decreases	Balance - End of Year
<b>Governmental Activities</b>				
Capital Assets Not Being Depreciated				
Land.....	\$ 75,385,294	\$ 2,706,867	\$ —	\$ 78,092,161
Construction in progress .....	6,572,336	7,916,454	7,180,421	7,308,369
Total Capital Assets Not Being Depreciated.....	<u>81,957,630</u>	<u>10,623,321</u>	<u>7,180,421</u>	<u>85,400,530</u>
Capital Assets Being Depreciated				
Buildings .....	30,191,197	1,678,831	—	31,870,028
Improvements other than buildings.....	141,177,669	4,717,381	15,553,647	130,341,403
Equipment.....	12,507,518	3,881,903	1,062,314	15,327,107
Total Capital Assets Being Depreciated.....	<u>183,876,384</u>	<u>10,278,115</u>	<u>16,615,961</u>	<u>177,538,538</u>
Less Accumulated Depreciation for				
Buildings .....	5,705,792	788,256	—	6,494,048
Improvements other than buildings.....	49,913,458	4,032,504	15,553,647	38,392,315
Equipment.....	7,477,358	1,311,403	1,000,516	7,788,245
Total Accumulated Depreciation .....	<u>63,096,608</u>	<u>6,132,163</u>	<u>16,554,163</u>	<u>52,674,608</u>
Total Capital Assets Being Depreciated, Net .....	<u>120,779,776</u>	<u>4,145,952</u>	<u>61,798</u>	<u>124,863,930</u>
<b>Governmental Activities Capital Assets, Net.....</b>	<b><u>\$ 202,737,406</u></b>	<b><u>\$ 14,769,273</u></b>	<b><u>\$ 7,242,219</u></b>	<b><u>\$ 210,264,460</u></b>

## Notes to the Financial Statements

### (3) Capital Assets

Primary Government	Balance - Beginning of Year	Increases	Decreases	Balance - End of Year
<b>Business-Type Activities</b>				
Capital Assets Not Being Depreciated				
Land.....	\$ 464,658	\$ —	\$ —	\$ 464,658
Construction in progress .....	1,967,319	115,908	777,741	1,305,486
Total Capital Assets Not Being Depreciated.....	2,431,977	115,908	777,741	1,770,144
Capital Assets Being Depreciated				
Buildings .....	8,300	—	—	8,300
Equipment.....	3,248,271	261,138	213,600	3,295,809
Distribution system.....	28,597,177	115,736	—	28,712,913
Storm sewer system.....	2,216,306	—	—	2,216,306
Total Capital Assets Being Depreciated.....	34,070,054	376,874	213,600	34,233,328
Less Accumulated Depreciation for				
Buildings .....	1,688	332	—	2,020
Equipment.....	1,945,446	263,829	138,600	2,070,675
Distribution system.....	14,560,219	404,893	—	14,965,112
Storm sewer system.....	154,565	29,834	—	184,399
Total Accumulated Depreciation .....	16,661,918	698,888	138,600	17,222,206
Total Capital Assets Being Depreciated, Net .....	17,408,136	(322,014)	75,000	17,011,122
<b>Business-Type Activities</b>				
<b>Capital Assets, Net.....</b>	<b>\$ 19,840,113</b>	<b>\$ (206,106)</b>	<b>\$ 852,741</b>	<b>\$ 18,781,266</b>

Depreciation expense was charged to functions of the primary government as follows for the year ended June 30, 2015:

<b>Governmental Activities</b>		
Public safety.....		\$ 1,008,693
Public works.....		3,955,446
Culture and recreation.....		923,534
General government .....		244,490
<b>Total Depreciation Expense - Governmental Activities .....</b>		<b>\$ 6,132,163</b>
<b>Business-Type Activities</b>		
Sewer rental.....		\$ 472,944
Solid waste.....		196,110
Storm water management .....		29,834
<b>Total Depreciation Expense - Business-Type Activities .....</b>		<b>\$ 698,888</b>

## Notes to the Financial Statements

### (4) Long-Term Liabilities

The following is a summary of the changes in long-term liabilities for the year ended June 30, 2015:

	Balance - Beginning of Year (Restated)	Increases	Decreases	Balance - End of Year	Due Within One Year	Range of Interest Rates
<b>Governmental Activities</b>						
General obligation bonds	\$ 30,585,000	\$ 18,870,000	\$ 4,605,000	\$ 44,850,000	\$ 3,710,000	1.500 - 4.00%
Unamortized premium on general obligation bonds.....	560,797	412,471	197,164	776,104	—	N/A
General obligation notes	101,101	—	39,329	61,772	41,146	4.375 - 5.20
Capital lease .....	11,650,000	—	—	11,650,000	235,000	1.150 - 4.15
Compensated absences	3,030,504	423,332	106,821	3,347,015	1,060	N/A
Nonbonded indebtedness	164,940	27,432	25,000	167,372	24,993	2.00
Net pension liability .....	13,960,963	—	4,328,721	9,632,242	—	N/A
Net OPEB liability.....	1,200,000	197,873	157,873	1,240,000	—	N/A
<b>Total.....</b>	<b>\$ 61,253,305</b>	<b>\$ 19,931,108</b>	<b>\$ 9,459,908</b>	<b>\$ 71,724,505</b>	<b>\$ 4,012,199</b>	
<b>Business-Type Activities</b>						
Compensated absences	\$ 31,623	\$ 5,226	\$ 2,613	\$ 34,236	\$ 34,236	
Net pension liability .....	1,254,166	—	304,713	949,453	—	
<b>Total.....</b>	<b>\$ 1,285,789</b>	<b>\$ 5,226</b>	<b>\$ 307,326</b>	<b>\$ 983,689</b>	<b>\$ 34,236</b>	

### General Obligation Bonds

Eleven issues of unmatured general obligation bonds totaling \$44,850,000 were outstanding as of June 30, 2015. General obligation bonds bear interest at rates ranging from 1.5% to 4% per annum and mature in varying annual amounts ranging from \$100,000 to \$800,000, with the final maturities due in the year ending June 30, 2034.

Details of the City's general obligation bonds payable as of June 30, 2015 are as follows:

	Date of Issue	Interest Rates	Final Due Date	Annual Payments	Amount Originally Issued	Outstanding 6-30-15
<b>Governmental Activities</b>						
Corporate purpose .....	12-15-09	2.00 - 3.13%	6-1-20	\$ 210,000 - \$ 245,000	\$ 2,120,000	\$ 1,135,000
Corporate purpose .....	12-15-09	3.00 - 4.00	6-1-25	380,000 - 535,000	6,285,000	4,520,000
Corporate purpose .....	2-13-12	2.00 - 3.00	6-1-28	520,000 - 710,000	9,270,000	7,800,000
Corporate purpose .....	2-13-12	2.00 - 2.13	6-1-23	445,000 - 515,000	4,570,000	3,800,000
Refunding corporate purpose.....	3-6-13	2.00 - 3.00	6-1-17	370,000 - 715,000	2,610,000	1,085,000
Corporate purpose .....	1-7-14	2.00 - 3.75	6-1-29	440,000 605,000	6,575,000	6,575,000
Corporate purpose .....	1-7-14	2.00 - 2.75	6-1-25	100,000 120,000	1,065,000	1,065,000
Corporate purpose .....	10-2-14	2.00 - 3.25	6-1-30	140,000 185,000	2,360,000	2,360,000
Corporate purpose .....	2-3-15	2.00 - 3.00	6-1-34	455,000 800,000	12,180,000	12,180,000
Corporate purpose .....	2-3-15	1.50 - 2.90	6-1-27	175,000 245,000	2,565,000	2,565,000
Refunding corporate purpose.....	3-5-15	1.50	6-1-18	570,000 605,000	1,765,000	1,765,000
						<b>\$ 44,850,000</b>



## Notes to the Financial Statements

### (4) Long-Term Liabilities

A summary of the annual general obligation bond principal and interest requirements to maturity by year is as follows:

Year Ending June 30,	Principal	Interest	Total
2016 .....	\$ 3,710,000	\$ 1,290,403	\$ 5,000,403
2017 .....	3,985,000	1,075,964	5,060,964
2018 .....	3,680,000	990,339	4,670,339
2019 .....	3,125,000	914,414	4,039,414
2020 .....	3,210,000	843,264	4,053,264
2021-2025 .....	14,950,000	3,071,388	18,021,388
2026-2030 .....	9,125,000	1,197,959	10,322,959
2031-2034 .....	3,065,000	233,100	3,298,100
	<u>\$ 44,850,000</u>	<u>\$ 9,616,831</u>	<u>\$ 54,466,831</u>

### General Obligation Notes

Two issues of unmatured general obligation notes totaling \$61,772 were outstanding as of June 30, 2015. General obligation notes bear interest at rates ranging from 4.375% to 5.2% per annum and mature in monthly and annual amounts ranging from \$367 to \$33,638, with the final maturities due in the year ending June 30, 2017.

Details of the City's general obligation notes payable as of June 30, 2015 are as follows:

	Date of Issue	Interest Rates	Final Due Date	Annual Payments	Amount Originally Issued	Outstanding 6-30-15
<b>Government Activities</b>						
Geo-Thermal note	7-20-06	5.200%	7-1-16	\$ 367 - \$ 7,508	\$ 60,255	\$ 7,875
Geo-Thermal note	12-28-06	4.375	1-1-17	20,258 - 33,638	285,577	53,897
						<u>\$ 61,772</u>

A summary of the annual general obligation note principal and interest requirements to maturity by year is as follows:

Year Ending June 30,	Principal	Interest	Total
2016 .....	\$ 41,146	\$ 1,921	\$ 43,067
2017 .....	20,626	297	20,923
	<u>\$ 61,772</u>	<u>\$ 2,218</u>	<u>\$ 63,990</u>

## Notes to the Financial Statements

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### (4) Long-Term Liabilities

#### Interfund Loans

In August, 2010, the City approved an interfund loan from the Enterprise - Sewer Rental Fund at 2.75% annual interest as follows:

<b>Lending Fund</b>	<b>Borrowing Fund</b>	<b>Original Loan</b>	<b>Outstanding 6-30-15</b>
Enterprise - Sewer Rental	Debt Service	\$ 250,000	\$ 52,749

This loan was to fund an economic development incentive payment to the Genesis Wellness Ecosystem. The loan is eligible for and the City plans to repay this loan with the use of the debt service levy through the year ending June 30, 2016.

In August, 2011, the City approved an interfund loan from the Enterprise - Solid Waste Fund to the Special Revenue - Tax Increment Financing (TIF) Fund for an undefined period. This loan was used to fund an economic development incentive payment to the ESCO Group. The City will use TIF funds to repay this loan once the TIF district has the funds. It is estimated the City will begin making repayments next year.

<b>Lending Fund</b>	<b>Borrowing Fund</b>	<b>Original Loan</b>	<b>Outstanding 6-30-15</b>
Enterprise - Solid Waste	Special Revenue - Tax Increment Financing	\$ 200,000	\$ 200,000

In March, 2014, the City approved an interfund loan from the Enterprise - Sewer Rent Replacement Fund to the Special Revenue - Tax Increment Financing (TIF) Fund for a period not to exceed ten years at 2.5% annual interest. This loan was used to fund an economic development incentive payment to PDS Investments, LLC. The City will use 50% of the TIF funds from the PDS project to repay this loan beginning in the fiscal year ending June 30, 2017.

<b>Lending Fund</b>	<b>Borrowing Fund</b>	<b>Original Loan</b>	<b>Outstanding 6-30-15</b>
Enterprise - Sewer Rent Replacement	Special Revenue - Tax Increment Financing	\$ 250,000	\$ 250,000

## Notes to the Financial Statements

### (4) Long-Term Liabilities

#### Capital Lease

During the year ended June 30, 2013, the City entered into various agreements to construct a police station containing approximately 45,000 square feet on two floors plus a basement and related facilities and improvements. To finance the construction, the City entered into an agreement to lease land it owns to Bankers Trust Company, NA (Bankers) as trustee, and in turn lease that land back from Bankers for 50 years for the total lease payment of \$1. Bankers subleased the land to V & K Development, LLC to provide for the engineering, design, development, construction, furnishing and equipping of the facility. In November, 2013, the City leased the building from Bankers under a lease purchase agreement being accounted for as a capital lease by the City. The capital lease agreement included interest at 1.15% - 4.15% per annum and requires payments in amounts necessary to repay Bankers for the total proceeds of \$11,650,000 that Bankers obtained by selling certificates of participation in the lease to investors. Once the certificates of participation are repaid, ownership of the building transfers to the City.

The City paid \$397,954 of interest under the capital lease agreement during the year ended June 30, 2015.

The following is a schedule by years of future minimum lease payments on the capital lease obligation:

<b>Year Ending June 30,</b>	
2016 .....	\$ 632,954
2017 .....	660,251
2018 .....	790,481
2019 .....	816,681
2020 .....	865,806
2021-2025 .....	4,542,200
2026-2030 .....	4,967,525
2031-2033 .....	<u>3,249,045</u>
Total Minimum Lease Payments.....	16,524,943
Less amount representing interest.....	<u>(4,874,943)</u>
<b>Present Value of Net Minimum Lease Payments.....</b>	<b><u>\$ 11,650,000</u></b>

### (5) Summary of Nonbonded Indebtedness

During the year ended June 30, 2001, the City entered into an agreement with a donor to pay an annuity of \$25,000 each year for as long as the donor lives in exchange for a gift of 180 acres of land to be used for park purposes. Using an estimated life span based on annuity tables and discounted at the City's estimated incremental borrowing rate of 1.5%, an estimated liability of \$167,372 was calculated. This annuity liability is revalued annually based upon changes in life expectancy and discount rates.

Since the development of this land for park purposes is not expected to be fully completed for many years, the agreement with the donors allows the City to lease this land or any part of it for farming purposes pending full development. In October, 2012, the City entered into a one-year agreement to lease 66 acres of cropland at \$250 per acre per year subject to proportionate reduction as land is developed. In September, 2013 and October, 2014, a one-year extension of the lease was approved.

## Notes to the Financial Statements

### (6) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2015 is as follows:

Transfer to	Transfer From	Amount
General	Special Revenue	
	Trust and Agency (Employee Benefits)	\$ 3,073,201
	Capital Projects	<u>18,000</u>
		<u>3,091,201</u>
Special Revenue	Enterprise	
Road Use Tax	Solid Waste Replacement	750
	Urban Forest Utility	<u>10,000</u>
		<u>10,750</u>
Capital Projects	Special Revenue	
	Local Option Sales Tax	450,000
	Enterprise	
	Sewer Rent Replacement	<u>86,300</u>
		<u>536,300</u>
Debt Service	General	82,500
	Special Revenue	
	Tax Increment Financing	775,784
	Capital Projects	246,664
	Enterprise	
	Sewer Rental	21,314
	Storm Water Management	<u>163,728</u>
		<u>1,289,990</u>
Enterprise	Enterprise	
Sewer Rental	Sewer Rent Replacement	<u>115,736</u>
Enterprise	Enterprise	
Solid Waste	Solid Waste Replacement	<u>221,850</u>
Internal Service	General	28,024
Employee Benefit	Special Revenue	
	Road Use Tax	59,289
	Local Option Sales Tax	286
	Enterprise	
	Sewer Rental	15,957
	Solid Waste	40,370
	Urban Forest Utility	220
	Storm Water Management	<u>1,087</u>
		<u>145,233</u>
		<b><u>\$ 5,411,060</u></b>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

### (7) Pension and Retirement Benefits

The City offers City employees the following retirement plans:

#### **IPERS**

##### **Plan Description**

IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple-employer defined benefit pension plan administered by IPERS. IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

##### **Pension Benefits**

A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July, 1990 receive a guaranteed dividend with their regular November benefit payments.

##### **Disability and Death Benefits**

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

## Notes to the Financial Statements

### (7) Pension and Retirement Benefits

#### Contributions

Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to one percentage point. IPERS' Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2015, pursuant to the required rate, regular members contributed 5.95% of pay and the City contributed 8.93% for a total rate of 14.88%. Protective occupation members contributed 6.76% of pay and the City contributed 10.14% for a total rate of 16.8%.

The City's contributions to IPERS for the year ended June 30, 2015 were \$605,312.

#### Net Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2015, the City reported a liability of \$3,913,656 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. As of June 30, 2014, the City's proportion was 0.986825% which was an increase of .0086446% from its proportion measured as of June 30, 2013.

For the year ended June 30, 2015, the City recognized pension expense of \$350,942. As of June 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience .....	\$ 42,541	\$ 41
Changes of assumptions .....	172,739	—
Net difference between projected and actual earnings on pension plan investments.....	—	1,493,184
Changes in proportion and differences between City contributions and proportionate share of contributions .....	247,875	—
City contributions subsequent to the measurement date .....	605,312	—
<b>Total .....</b>	<b><u>\$ 1,068,467</u></b>	<b><u>\$ 1,493,225</u></b>

\$605,312 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

## Notes to the Financial Statements

### (7) Pension and Retirement Benefits

Year Ending June 30,	
2016 .....	\$ (265,073)
2017 .....	(265,073)
2018 .....	(265,073)
2019 .....	(265,073)
2020 .....	<u>30,222</u>
<b>Total</b> .....	<b>\$ <u>(1,030,070)</u></b>

#### Actuarial Assumptions

The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2014)	3%
Salary increases (effective June 30, 2014)	4%, average, including inflation
Investment rate of return (effective June 30, 1996)	7.5% per annum, compounded annually, net of pension plan investment expense, including inflation

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
US Equity	23%	6.31%
Non-US Equity	15	6.76
Private Equity	13	11.34
Real Estate	8	3.52
Core Plus Fixed Income	28	2.06
Credit Opportunities	5	3.67
TIPS	5	1.92
Other Real Assets	2	6.27
Cash	<u>1</u>	(0.69)
<b>Total</b>	<b><u>100%</u></b>	

## Notes to the Financial Statements

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### (7) Pension and Retirement Benefits

#### Discount Rate

The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.5%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5%) or one percentage point higher (8.5%) than the current rate.

	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
City's proportionate share of the net pension liability	\$ 7,396,100	\$ 3,913,656	\$ 974,116

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

#### Payables to the Pension Plan

As of June 30, 2015, the City reported no material amounts payable to the defined benefit pension plan for legally required employer contributions or for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

#### Municipal Fire and Police Retirement System of Iowa (MFPRSI)

##### Plan Description

MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, IA 50266 or at [www.mfprsi.org](http://www.mfprsi.org).

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.



### **(7) Pension and Retirement Benefits**

#### **Pension Benefits**

Members with four or more years of service are entitled to pension benefits beginning at age 55. Full-service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than four years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest three years of compensation. The average of these three years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Additional benefits are available to members who perform more than 22 years of service (2% for each additional year of service, up to a maximum of eight years). Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a three, four or five year DROP period. By electing to participate in DROP, the member is signing a contract indicating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

#### **Disability and Death Benefits**

Disability coverage is broken down into two types, accidental and ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation, for those with five or more years of service, or the member's service retirement benefit calculation amount, and 25% of average final compensation for those with less than five years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased (escalated) annually in accordance with Chapter 411.6 of the Code of Iowa which states a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

## Notes to the Financial Statements

### (7) Pension and Retirement Benefits

#### Contributions

Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa as modified by act of the 1994 General Assembly, to establish compliance with the Federal Older Workers Benefit Protections Act, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2015.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa the employer's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 30.41% for the year ended June 30, 2015.

The City's contributions to MFPRSI for the year ended June 30, 2015 was \$1,481,801.

If approved by the state legislature, state appropriation may further reduce the employer's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa therefore is considered to be a nonemployer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67 - Financial Reporting for Pension Plans (GASB 67).

There were no state appropriations to MFPRSI during the fiscal year ended June 30, 2014.

#### Net Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2015, the City reported a liability of \$6,668,039 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. As of June 30, 2014, the City's proportion was 1.839468% which was a decrease of .026087% from its proportions measured as of June 30, 2013.

For the year ended June 30, 2015, the City recognized pension expense of \$579,262. As of June 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience .....	\$ —	\$ 18,871
Changes of assumptions .....	492,835	—
Net difference between projected and actual earnings on pension plan investments.....	—	3,134,461
Changes in proportion and differences between City contributions and proportionate share of contributions .....	118,705	—
City contributions subsequent to the measurement date .....	1,481,801	—
<b>Total .....</b>	<b><u>\$ 2,093,341</u></b>	<b><u>\$ 3,153,332</u></b>

## Notes to the Financial Statements

### (7) Pension and Retirement Benefits

\$1,481,801 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	
2016 .....	\$ (636,323)
2017 .....	(636,323)
2018 .....	(636,323)
2019 .....	(636,323)
2020 .....	3,500
<b>Total</b> .....	<b><u>\$ (2,541,792)</u></b>

### Actuarial Assumptions

The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	3%
Salary increases	4.5% to 15.11%, including inflation
Investment rate of return	7.5%, net of pension plan investment expense, including inflation

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period from July 1, 2002 to June 30, 2012.

Mortality rates were based weighting equal to 2/12 of the 1971 GAM table and 10/12 of the 1994 GAM table with no projection of future mortality improvement.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Core Plus Fixed Income	7.0%	3.8%
Emerging Markets Debt	3.0	6.5
Domestic Equities	12.5	6.0
Master Limited Partnerships (MLP)	5.0	8.5
International Equities	<u>12.5</u>	7.0
<b>Core Investments</b>	40.0%	
<b>Tactical Asset Allocation</b>	35.0	6.0
<b>Private Equity</b>	15.0	9.8
Private Noncore Real Estate	5.0%	9.3
Private Core Real Estate	<u>5.0</u>	6.8
<b>Real Estate</b>	10.0	
<b>Total</b>	<u><u>100.0%</u></u>	

## Notes to the Financial Statements

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### (7) Pension and Retirement Benefits

#### Discount Rate

The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.5%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.5%) or 1% higher (8.5%) than the current rate.

	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
City's proportionate share of the net pension liability	\$ 12,785,431	\$ 6,668,039	\$ 1,585,037

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at [www.mfprsi.org](http://www.mfprsi.org).

#### Payables to the Pension Plan

As of June 30, 2015, the City reported no material amounts payable to the defined benefit pension plan for legally required employer contributions or for legally required employee contributions which had been withheld from employee wages but not yet remitted to MFPRSI.

### (8) Other Postemployment Benefits (OPEB)

#### Plan Description

The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 161 active and 14 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

#### Funding Policy

The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis.

## Notes to the Financial Statements

### (8) Other Postemployment Benefits (OPEB)

#### Annual OPEB Cost and Net OPEB Obligation

The City's annual OPEB cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the City's annual OPEB cost for the year ended June 30, 2015, the amount actually contributed to the plan and changes in the City's net OPEB obligation:

Annual required contribution .....	\$ 323,779
Interest on net OPEB obligation.....	30,105
Adjustment to annual required contribution.....	<u>(156,011)</u>
Annual OPEB Cost .....	197,873
Contributions made .....	<u>(157,873)</u>
Increase in Net OPEB Obligation .....	40,000
Net OPEB Obligation - Beginning of Year.....	<u>1,200,000</u>
Net OPEB Obligation - End of Year .....	<u><b>\$ 1,240,000</b></u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end-of-year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2015.

For the year ended June 30, 2015, the City contributed \$157,873 to the medical plan.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2015 are summarized as follows:

Year Ended June 30,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2013	\$ 181,464	80.7%	\$ 1,150,000
2014	175,932	71.6	1,200,000
2015	197,873	79.8	1,240,000

#### Funded Status and Funding Progress

As of July 1, 2014, the most recent actuarial valuation date for the period July 1, 2014 through June 30, 2015, the actuarial accrued liability was \$1,702,936 with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,702,936. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$11,344,000 and the ratio of the UAAL to covered payroll was 15.0%. As of June 30, 2015, there were no trust fund assets.

### **(8) Other Postemployment Benefits (OPEB)**

#### **Actuarial Methods and Assumptions**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress for the retiree health plan, presented as required supplementary information in the section following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2014 actuarial valuation date, the frozen entry age actuarial cost method was used. The actuarial assumptions include a 2.5% discount rate based on the City's funding policy. The projected annual medical trend rate is 6%. An inflation rate of 0% is assumed for the purpose of this computation.

Mortality rates are from the 94 Group Annuity Mortality Table projected to 2000, applied on a gender-specific basis. Annual retirement was assumed at the rate of retirement by attained age after becoming eligible to retire and continue health coverage and termination probabilities were assumed at a modest rate for active employees while no turnover was assumed after the benefit start date.

The UAAL is being amortized as a level percentage of projected payroll expense on a closed basis over 30 years.

### **(9) Compensated Absences**

City employees accumulate vacation hours for subsequent use or for payment upon termination, retirement or death. Employees covered under the International Association of Firefighters contract are also eligible for compensation at normal retirement of accumulated sick leave in excess of 90 days, to a maximum payment of 60 days. Employees covered under the Marion Policeman's Protective Association contract are eligible for compensation at normal retirement of 50% of their sick leave accumulated, to a maximum of 60 days. For employees covered under the AFSCME contract, Marion Water Department employees and all other nonunion City employees, sick leave can be accumulated but is payable only when used. City employees may also accumulate compensatory hours for overtime worked to be used subsequently or paid out upon termination, retirement or death. The City's approximate maximum liability for earned compensated absences payable to employees, including related tax and fringe amounts, is as follows:

## Notes to the Financial Statements

### (9) Compensated Absences

Type of Benefit	Amount 6-30-15
<b>Primary Government</b>	
Sick leave .....	\$ 1,008,987
Vacation and personal leave .....	1,541,975
Compensatory time .....	830,289
	<u><b>\$ 3,381,251</b></u>

The above liabilities have been computed based on rates of pay as of June 30, 2015.

### (10) Conduit Debt

The City has issued a total of \$18,153,515 of industrial development revenue and health care facility revenue bonds under the provisions of Chapter 419 of the Code of Iowa, of which \$11,072,120 is outstanding as of June 30, 2015. The bonds and related interest are payable solely from revenue of applicable projects. Bond principal and interest do not constitute liabilities of the City.

### (11) Employee Health Care Plan

The City self-funds for health insurance claims to a stop-loss insured amount of \$30,000 per participant and a 125% aggregate stop-loss amount based on the "pure premiums" amount multiplied by the number of single and family contracts covered during the contract year. The following is a summary of claims paid during the year and an estimate of the claims incurred, but not reported as of June 30, 2015:

	Primary Government	Discretely Presented Component Unit - Marion Water Department	Total
Claims paid during the year .....	\$ 1,640,983	\$ 144,877	\$ 1,785,860
Estimated claims incurred but unpaid at June 30, 2015 .....	214,369	15,631	230,000

The City has chosen to establish a risk financing fund for risks associated with the employees' health insurance plan. The risk financing is accounted for as an internal service fund where assets are set aside for claim settlements. The cost of these benefits is charged to each department and fund based upon the number of employees whose salary is charged to the department and fund and the type of plan (single or family) chosen by the employee. Amounts charged are \$499 per month single or \$1,247 per month family which is an actuarially determined amount with a reasonable provision for future unexpected claims. Employees pay \$45 per month for single coverage and \$100 per month for family coverage. The amount charged will be adjusted over a reasonable period of time so that the internal service fund receipts and disbursements are approximately equal.

### **(12) Related Party Transactions**

The Marion Water Department bills and collects for sewer, garbage and urban forestry services provided for the City of Marion to its residents. During the year ended June 30, 2015, the Marion Water Department collected and remitted to the City \$4,729,110 for sewer, \$1,581,421 for garbage service and \$292,166 for urban forest. Fees paid to the Water Department by the City during the year to pay for this service totaled \$105,206.

### **(13) Risk Management**

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 727 members include various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300%.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2015 were \$216,135.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.



## Notes to the Financial Statements

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### **(13) Risk Management**

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or loss was incurred.

The City does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, as of June 30, 2015, no liability has been recorded in the City's financial statements. As of June 30, 2015, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

#### **Iowa Municipalities Workers' Compensation Association**

The City is a member of the Iowa Municipalities Workers' Compensation Association (Association). The Association is a local government risk-sharing pool whose approximately 500 members include various municipal and county governments throughout the State of Iowa. The Pool was formed in July, 1981 to formulate, develop and administer, on behalf of the member governments, a program of joint self-insurance to stabilize costs related to members' workers' compensation liabilities. Program components include claims management, member education and loss control services. There have been no reductions in insurance coverage from prior years.

Each member pays annual premiums determined by using applicable standard rates for the exposure to risk and applicable experience modification factors of the National Council on Compensation Insurance. Each member may be subject to additional premiums to pay its pro rata share of claims which exceeds the Association's resources available to pay such claims. A distribution to members may also be made if the Association has excess monies remaining after payment of claims and expenses.

The City's premium contributions to the Association are recorded as expenditures from its operating funds at the time of payment to the risk pool. Premiums paid to the Association for the year ended June 30, 2015 were \$130,248.

The Association uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. Claims exceeding \$500,000 are reinsured in an amount not to exceed \$1,500,000 per occurrence.

Members may withdraw from the Association at any time provided they provide assets for settlement of all pending claims.

## Notes to the Financial Statements

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### **(14) Deficit Balances**

The Special Revenue, Tax Increment Financing Fund had a deficit balance of \$292,716 as of June 30, 2015. The deficit balance was the result of various costs incurred prior to availability of funds. The deficit will be eliminated upon receipt of tax increment financing or transfers from other funds.

### **(15) Development Agreements**

The City has entered into various development agreements to assist in certain urban renewal projects. The agreements require the City to rebate portions of the incremental property tax paid by the developer in exchange for the construction of buildings and certain improvements by the developers. Certain agreements also require the developer to certify specific employment requirements are met.

The total amount rebated during the year ended June 30, 2015 was \$899,720. The estimated outstanding balance of the agreements as of June 30, 2015 was \$11,112,843.

These agreements are not a general obligation of the City. However, the agreements are subject to the constitutional debt limitation of the City, except for \$11,112,843 which requires an annual appropriation by the City Council.

### **(16) Commitments and Contingencies**

#### **Risk Management**

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. See Note 13. Settled claims from these risks have not exceeded commercial insurance coverage in the past three fiscal years.

#### **Component Unit**

The Water Department provides single premium health insurance coverage for a period not to exceed two years for retirees who qualify under an early separation agreement.

### **(17) Construction Commitments and Subsequent Events**

As of June 30, 2015, the City had entered into several construction contracts and agreements to purchase equipment and supplies totaling approximately \$7.75 million for various street projects, equipment and supplies. The City also increased their pledge by \$500,000 for a total of \$1.25 million in financial support for a proposed baseball and softball complex.

As of June 30, 2015, the City had committed up to \$6.5 million including \$2 million in local option sales tax funding, in partnership with the Cedar Rapids Metro Area YMCA to building a community fitness center in Marion.

### **(17) Construction Commitments and Subsequent Events**

Subsequent to June 30, 2015, the City entered into the following transactions:

- Approved several agreements to purchase equipment and construct capital improvements. These agreements totaled approximately \$2.9 million.
- Approved an interfund loan from the Sewer Rental Fund to the Capital Projects Fund totaling \$300,000.
- Approved several development agreements totaling approximately \$9.5 million.

Management has evaluated subsequent events through December 24, 2015, the date which the financial statements were available to be issued.

### **(18) Accounting Change and Prior Period Restatement**

Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions - an Amendment of GASB No. 27*, was implemented during fiscal year 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information. In addition, GASB No. 68 requires a state or local government employer to recognize a net pension liability and for changes in the net pension liability, deferred outflows of resources and deferred inflows of resources which arise from other types of events related to pensions. During the transition year, as permitted, beginning balances for deferred outflows of resources and deferred inflows of resources will not be reported, except for deferred outflows of resources related to contributions made after the measurement date of the beginning net pension liability which is required to be reported by Governmental Accounting Standards Board Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Beginning net position for governmental and business-type activities were restated to retroactively report the beginning net pension liability and deferred outflows of resources related to contributions made after the measurement date.

The City also restated beginning fund balance/net position to account for local option sales tax received in August, 2014 related to the fiscal year ended June 30, 2014.

## Notes to the Financial Statements

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### (18) Accounting Change and Prior Period Restatement

The effect of the restatements on the City's beginning fund balance/net position were as follows:

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Special Revenue - Local Sales Tax</b>
Fund balance/net position - June 30, 2014, as previously reported.....	\$ 204,336,637	\$ 26,798,436	\$ (1,995)
Net pension liability as of June 30, 2014.....	(13,960,963)	(1,254,166)	—
Deferred outflows of resources related to contributions made after the June 30, 2013 measurement date .....	1,851,817	139,956	—
Accrual of local option sales tax.....	<u>375,469</u>	<u>—</u>	<u>375,469</u>
<b>Fund Balance/Net Position - July 1, 2014, as Restated.....</b>	<b><u>\$ 192,602,960</u></b>	<b><u>\$ 25,684,226</u></b>	<b><u>\$ 373,474</u></b>

**Required Supplementary Information**

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## Schedule of Budgetary Comparison of Receipts, Disbursements and Changes in Balances - Budget to Actual (Cash Basis) - Governmental Funds and Proprietary Funds

Year Ended June 30, 2015

	Actual			Budgeted Amounts		Over (Under) Budget
	Governmental Funds	Enterprise Funds	Total	Original	Final	
<b>Receipts</b>						
Property tax .....	\$ 18,279,286	\$ —	\$ 18,279,286	\$ 17,753,316	\$ 17,753,316	\$ 525,970
Tax increment financing ...	1,280,483	—	1,280,483	1,536,892	1,536,892	(256,409)
Other city tax .....	4,865,717	—	4,865,717	4,365,607	4,365,607	500,110
Licenses and permits .....	697,178	—	697,178	647,100	647,100	50,078
Use of money and property	715,425	83,723	799,148	466,000	466,000	333,148
Intergovernmental .....	4,372,936	72,642	4,445,578	3,920,319	3,920,319	525,259
Charges for service .....	1,010,897	10,812,955	11,823,852	10,713,363	10,713,363	1,110,489
Special assessments .....	11,754	—	11,754	12,200	12,200	(446)
Miscellaneous .....	2,877,052	—	2,877,052	3,047,966	3,047,966	(170,914)
<b>Total Receipts .....</b>	<b><u>34,110,728</u></b>	<b><u>10,969,320</u></b>	<b><u>45,080,048</u></b>	<b><u>42,462,763</u></b>	<b><u>42,462,763</u></b>	<b><u>2,617,285</u></b>
<b>Disbursements</b>						
Public safety .....	9,563,109	—	9,563,109	9,889,682	10,104,682	(541,573)
Public works .....	3,767,039	—	3,767,039	3,755,587	3,884,287	(117,248)
Culture and recreation .....	3,874,227	—	3,874,227	3,990,624	4,374,028	(499,801)
Community and economic development .....	2,482,911	—	2,482,911	2,333,763	2,697,263	(214,352)
General government .....	4,376,300	—	4,376,300	4,508,376	4,854,876	(478,576)
Debt service .....	6,009,539	—	6,009,539	4,232,642	6,017,642	(8,103)
Capital projects .....	16,121,738	—	16,121,738	10,012,980	16,246,163	(124,425)
Business-type activities .....	—	9,621,926	9,621,926	13,236,778	13,335,236	(3,713,310)
<b>Total Disbursements ..</b>	<b><u>46,194,863</u></b>	<b><u>9,621,926</u></b>	<b><u>55,816,789</u></b>	<b><u>51,960,432</u></b>	<b><u>61,514,177</u></b>	<b><u>(5,697,388)</u></b>
<b>Receipts Over (Under) Disbursements .....</b>	<b>(12,084,135)</b>	<b>1,347,394</b>	<b>(10,736,741)</b>	<b>(9,497,669)</b>	<b>(19,051,414)</b>	<b>8,314,673</b>
<b>Other Financing Sources (Uses), Net .....</b>	<b><u>19,622,292</u></b>	<b><u>(168,233)</u></b>	<b><u>19,454,059</u></b>	<b><u>15,000</u></b>	<b><u>18,922,866</u></b>	<b><u>531,193</u></b>
<b>Receipts and Other Financing Sources Over (Under) Disbursements and Other Financing Uses</b>	<b>7,538,157</b>	<b>1,179,161</b>	<b>8,717,318</b>	<b>(9,482,669)</b>	<b>(128,548)</b>	<b>8,845,866</b>
Balances - Beginning of Year .....	51,152,587	9,166,856	60,319,443	46,770,623	60,337,270	(17,827)
<b>Balances - End of Year ..</b>	<b><u>\$ 58,690,744</u></b>	<b><u>\$ 10,346,017</u></b>	<b><u>\$ 69,036,761</u></b>	<b><u>\$ 37,287,954</u></b>	<b><u>\$ 60,208,722</u></b>	<b><u>\$ 8,828,039</u></b>

# Schedule of Budgetary Comparison - Budget to GAAP Reconciliation ▬

Year Ended June 30, 2015

	<b>Governmental Funds</b>		
	<b>Cash Basis</b>	<b>Accrual Adjustments</b>	<b>GAAP Basis</b>
Revenue.....	\$ 34,110,728	\$ (2,210,381)	\$ 31,900,347
Expenditures .....	<u>46,194,863</u>	<u>(1,450,943)</u>	<u>44,743,920</u>
Net .....	(12,084,135)	(759,438)	(12,843,573)
Other financing sources (uses), net.....	19,622,292	(78,353)	19,543,939
Beginning fund balances .....	<u>51,152,587</u>	<u>(4,252,525)</u>	<u>46,900,062</u>
<b>Ending Fund Balances.....</b>	<b><u>\$ 58,690,744</u></b>	<b><u>\$ (5,090,316)</u></b>	<b><u>\$ 53,600,428</u></b>

	<b>Proprietary Funds</b>			
	<b>Cash Basis</b>	<b>Adjustment for Component Unit</b>	<b>Accrual Adjustments</b>	<b>GAAP Basis</b>
Revenue.....	\$ 10,969,320	\$ (3,828,132)	\$ 88,788	\$ 7,229,976
Expenses .....	<u>9,621,926</u>	<u>(3,574,931)</u>	<u>385,983</u>	<u>6,432,978</u>
Net .....	1,347,394	(253,201)	(297,195)	796,998
Other financing sources (uses), net.....	(168,233)	(30,242)	(141,251)	(339,726)
Beginning net position .....	<u>9,166,856</u>	<u>(2,757,378)</u>	<u>19,274,748</u>	<u>25,684,226</u>
<b>Ending Net Position .....</b>	<b><u>\$ 10,346,017</u></b>	<b><u>\$ (3,040,821)</u></b>	<b><u>\$ 18,836,302</u></b>	<b><u>\$ 26,141,498</u></b>

## Notes to Required Supplementary Information - Budgetary Reporting

Year Ended June 30, 2015

The budgetary comparison is presented as required supplementary information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major special revenue fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except for the internal service, trust fund and component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business-type. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, Permanent Fund and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$9,553,745. These budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2015, disbursements in the Capital Projects and the Debt Service functional areas exceeded the amounts budgeted prior to an amendment being approved.



# Schedule of Proportionate Share of the Net Pension Liability ————— Iowa Public Employees' Retirement System

Last Fiscal Year\*

	<b>2015</b>
City's proportion of the net pension liability .....	.0986825%
City's proportionate share of the net pension liability .....	\$3,913,656
City's covered-employee payroll .....	\$6,458,000
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll .....	60.60%
Plan fiduciary net position as a percentage of the total pension liability .....	87.61%

\* The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full ten-year trend is compiled, the City will present information for those years for which information is available.

**Schedule of Contributions**  
**Iowa Public Employees' Retirement System**

Last Ten Fiscal Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Statutorily required contribution .....	\$ 605,312	\$ 576,709	\$ 511,969	\$ 460,652	\$ 391,774	\$ 358,230	\$ 319,179	\$ 299,056	\$ 264,667	\$ 256,359
Contributions in relation to the statutorily required contributions.....	<u>(605,312)</u>	<u>(576,709)</u>	<u>(511,969)</u>	<u>(460,652)</u>	<u>(391,774)</u>	<u>(358,230)</u>	<u>(319,179)</u>	<u>(299,056)</u>	<u>(264,667)</u>	<u>(256,359)</u>
Contribution Deficiency (Excess) .....	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
City's covered-employee payroll .....	\$ 6,778,000	\$ 6,458,000	\$ 5,905,000	\$ 5,715,000	\$ 5,637,000	\$ 5,387,000	\$ 5,026,000	\$ 4,943,000	\$ 4,603,000	\$ 4,458,000
Contributions as a percentage of covered-employee payroll .....	8.93%	8.93%	8.67%	8.07%	6.95%	6.65%	6.35%	6.05%	5.75%	5.75%

# Notes to Required Supplementary Information - Pension Liability ---

## Iowa Public Employees' Retirement System

Year Ended June 30, 2015

### Changes of Benefit Terms

Legislation passed in 2010 modified benefit terms for current regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators and National Guard installation security officers – from regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

### Changes of Assumptions

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

## **Notes to Required Supplementary Information - Pension Liability** --- **Iowa Public Employees' Retirement System**

Year Ended June 30, 2015

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the calculation of the UAL amortization payments the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25% to 4.00%.
- Lowered the inflation assumption from 3.50% to 3.25%.
- Lowered disability rates for sheriffs and deputies and protection occupation members.

# Schedule of Proportionate Share of the Net Pension Liability ---

## Municipal Fire and Police Retirement System of Iowa

Last Fiscal Year\*

	<b>2015</b>
City's proportion of the net pension liability .....	1.839468%
City's proportionate share of the net pension liability .....	\$6,668,039
City's covered-employee payroll .....	\$4,697,000
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll .....	141.96%
Plan fiduciary net position as a percentage of the total pension liability .....	86.27%

\* The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full ten-year trend is compiled, the City will present information for those years for which information is available.

**Schedule of Contributions**  
**Municipal Fire and Police Retirement System of Iowa**

Last Ten Fiscal Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Statutorily required contribution .....	\$ 1,481,801	\$ 1,414,872	\$ 1,184,641	\$ 1,091,493	\$ 862,844	\$ 702,481	\$ 742,377	\$ 955,070	\$ 994,639	\$ 993,779
Contributions in relation to the statutorily required contributions.....	<u>(1,481,801)</u>	<u>(1,414,872)</u>	<u>(1,184,641)</u>	<u>(1,091,493)</u>	<u>(862,844)</u>	<u>(702,481)</u>	<u>(742,377)</u>	<u>(955,070)</u>	<u>(994,639)</u>	<u>(993,779)</u>
Contribution Deficiency (Excess) .....	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
City's covered-employee payroll .....	\$ 4,873,000	\$ 4,697,000	\$ 4,535,000	\$ 4,408,000	\$ 4,336,000	\$ 4,132,000	\$ 3,959,000	\$ 3,748,000	\$ 3,584,000	\$ 3,523,000
Contributions as a percentage of covered-employee payroll .....	30.41%	30.12%	26.12%	24.76%	19.90%	17.00%	18.75%	25.48%	27.75%	28.21%

# Notes to Required Supplementary Information - Pension Liability ---

## Municipal Fire and Police Retirement System of Iowa

Year Ended June 30, 2015

### **Changes of Benefit Terms**

There were no significant changes of benefit terms.

### **Changes of Assumptions**

Effective July 1, 2014, two additional steps were taken to phase in the 1994 Group Annuity Mortality Table for post-retirement mortality. The two additional steps result in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.

## Schedule of Funding Progress for the Retiree Health Plan ---

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
2009	7-1-08	\$ —	\$ 2,614,066	\$ 2,614,066	0%	\$ 9,119,000	28.7%
2010	7-1-08	—	2,614,066	2,614,066	0	9,543,000	27.4
2011	7-1-10	—	2,820,489	2,820,489	0	9,915,000	28.5
2012	7-1-10	—	2,904,753	2,904,753	0	10,152,000	28.6
2013	7-1-12	—	1,672,700	1,672,700	0	10,429,000	16.0
2014	7-1-12	—	1,672,700	1,672,700	0	10,858,000	15.4
2015	7-1-14	—	1,702,936	1,702,936	0	11,344,000	15.0

See Note 8 in the accompanying notes to the financial statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.



**Supplementary Information**

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# Combining Balance Sheet - Nonmajor Governmental Funds

As of June 30, 2015

	Special Revenue			Capital Projects			Permanent Cemetery Perpetual Care	Total
	Road Use Tax	Local Option Sales Tax	Community Development Block Grant	Park Development	Maintenance Bond	Subdivision Development		
<b>Assets</b>								
Cash.....	\$ 3,953,709	\$ 2,927,094	\$ 197,233	\$ 169,985	\$ 314,253	\$ 12,851	\$ 42,607	\$ 7,617,732
Pooled investments .....	119,978	—	—	—	—	—	122,968	242,946
Receivables								
Accounts .....	6,071	—	—	—	—	—	—	6,071
Due from other governments.....	363,140	798,756	—	—	—	—	—	1,161,896
<b>Total Assets</b> .....	<b>\$ 4,442,898</b>	<b>\$ 3,725,850</b>	<b>\$ 197,233</b>	<b>\$ 169,985</b>	<b>\$ 314,253</b>	<b>\$ 12,851</b>	<b>\$ 165,575</b>	<b>\$ 9,028,645</b>
<b>Liabilities and Fund Balances</b>								
<b>Liabilities</b>								
Accounts payable .....	\$ 580,805	\$ —	\$ 4,863	\$ —	\$ —	\$ —	\$ —	\$ 585,668
Salaries and benefits payable.....	56,152	2,945	—	—	—	—	—	59,097
<b>Total Liabilities</b> .....	<b>636,957</b>	<b>2,945</b>	<b>4,863</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>644,765</b>
<b>Fund Balances</b>								
Nonspendable								
Cemetery perpetual care.....	—	—	—	—	—	—	165,575	165,575
Restricted for								
Streets .....	3,805,941	—	—	—	—	—	—	3,805,941
Economic development.....	—	—	192,370	—	—	—	—	192,370
Other purposes .....	—	3,722,905	—	—	—	—	—	3,722,905
Committed for								
Capital projects .....	—	—	—	—	314,253	—	—	314,253
Assigned for								
Capital projects .....	—	—	—	169,985	—	12,851	—	182,836
<b>Total Fund Balances</b> .....	<b>3,805,941</b>	<b>3,722,905</b>	<b>192,370</b>	<b>169,985</b>	<b>314,253</b>	<b>12,851</b>	<b>165,575</b>	<b>8,383,880</b>
<b>Total Liabilities and Fund Balances</b> .....	<b>\$ 4,442,898</b>	<b>\$ 3,725,850</b>	<b>\$ 197,233</b>	<b>\$ 169,985</b>	<b>\$ 314,253</b>	<b>\$ 12,851</b>	<b>\$ 165,575</b>	<b>\$ 9,028,645</b>

**Combining Schedule of Revenue, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds**

Year Ended June 30, 2015

	Special Revenue			Capital Projects			Permanent Cemetery Perpetual Care	Total
	Road Use Tax	Local Option Sales Tax	Community Development Block Grant	Park Development	Maintenance Bond	Subdivision Development		
<b>Revenue</b>								
Use of money and property .....	\$ 2,902	\$ 5,237	\$ 253	\$ 612	\$ 1,127	\$ —	\$ —	\$ 10,131
Intergovernmental .....	3,710,156	3,895,059	23,638	—	—	—	6,630	7,635,483
Charges for service .....	—	—	—	—	4,836	—	—	4,836
<b>Total Revenue</b> .....	<b><u>3,713,058</u></b>	<b><u>3,900,296</u></b>	<b><u>23,891</u></b>	<b><u>612</u></b>	<b><u>5,963</u></b>	<b><u>—</u></b>	<b><u>6,630</u></b>	<b><u>7,650,450</u></b>
<b>Expenditures</b>								
Operating								
Public works.....	2,589,242	100,579	—	—	—	—	—	2,689,821
Community and economic development.....	—	—	67,195	—	—	—	—	67,195
Capital projects.....	849,925	—	—	—	—	—	—	849,925
<b>Total Expenditures</b> .....	<b><u>3,439,167</u></b>	<b><u>100,579</u></b>	<b><u>67,195</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>3,606,941</u></b>
<b>Revenue Over (Under) Expenditures</b> .....	<b><u>273,891</u></b>	<b><u>3,799,717</u></b>	<b><u>(43,304)</u></b>	<b><u>612</u></b>	<b><u>5,963</u></b>	<b><u>—</u></b>	<b><u>6,630</u></b>	<b><u>4,043,509</u></b>
<b>Other Financing Sources (Uses)</b>								
Transfers in .....	10,750	—	—	—	—	—	—	10,750
Transfers out .....	(59,289)	(450,286)	—	—	—	—	—	(509,575)
General obligation bonds issued.....	—	—	250,000	—	—	—	—	250,000
<b>Total Other Financing Sources (Uses)</b> .....	<b><u>(48,539)</u></b>	<b><u>(450,286)</u></b>	<b><u>250,000</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>(248,825)</u></b>
<b>Change in Fund Balances</b> .....	<b>225,352</b>	<b>3,349,431</b>	<b>206,696</b>	<b>612</b>	<b>5,963</b>	<b>—</b>	<b>6,630</b>	<b>3,794,684</b>
Fund Balances - Beginning of Year, as restated (Note 18) .....	3,580,589	373,474	(14,326)	169,373	308,290	12,851	158,945	4,589,196
<b>Fund Balances - End of Year</b> .....	<b><u>\$ 3,805,941</u></b>	<b><u>\$ 3,722,905</u></b>	<b><u>\$ 192,370</u></b>	<b><u>\$ 169,985</u></b>	<b><u>\$ 314,253</u></b>	<b><u>\$ 12,851</u></b>	<b><u>\$ 165,575</u></b>	<b><u>\$ 8,383,880</u></b>

## Combining Schedule of Net Position - Nonmajor Enterprise Funds

As of June 30, 2015

	Sewer Rental Replacement	City Communication and Utility	Solid Waste	Solid Waste Replacement	Urban Forest Utility	Storm Water Management	Total
<b>Assets and Deferred Outflows of Resources</b>							
<b>Current Assets</b>							
Cash.....	\$ 2,826,652	\$ 461,524	\$ 48,642	\$ 197,142	\$ 358,187	\$ 967,103	\$ 4,859,250
Pooled investments .....	629,945	—	405,005	402,000	—	—	1,436,950
Receivables							
Unbilled usage .....	422	—	167,238	—	34,203	89,011	290,874
Accounts .....	—	27,871	109,760	397	19,168	70,124	227,320
Accrued interest .....	4,149	—	3,639	3,970	—	—	11,758
Due from other governments .....	—	—	345	—	—	138	483
Interfund loan .....	—	—	16,372	—	—	—	16,372
<b>Total Current Assets .....</b>	<b><u>3,461,168</u></b>	<b><u>489,395</u></b>	<b><u>751,001</u></b>	<b><u>603,509</u></b>	<b><u>411,558</u></b>	<b><u>1,126,376</u></b>	<b><u>6,843,007</u></b>
<b>Noncurrent Assets</b>							
Interfund loan .....	250,000	—	183,628	—	—	—	433,628
Capital assets, net of accumulated depreciation.....	1,175,358	—	1,216,325	—	—	2,162,035	4,553,718
<b>Total Noncurrent Assets .....</b>	<b><u>1,425,358</u></b>	<b><u>—</u></b>	<b><u>1,399,953</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>2,162,035</u></b>	<b><u>4,987,346</u></b>
<b>Total Assets .....</b>	<b><u>4,886,526</u></b>	<b><u>489,395</u></b>	<b><u>2,150,954</u></b>	<b><u>603,509</u></b>	<b><u>411,558</u></b>	<b><u>3,288,411</u></b>	<b><u>11,830,353</u></b>
<b>Deferred Outflows of Resources</b>							
Pension-related deferred outflows .....	—	—	106,123	—	7,897	56,940	170,960
<b>Total Assets and Deferred Outflows of Resources .....</b>	<b><u>\$ 4,886,526</u></b>	<b><u>\$ 489,395</u></b>	<b><u>\$ 2,257,077</u></b>	<b><u>\$ 603,509</u></b>	<b><u>\$ 419,455</u></b>	<b><u>\$ 3,345,351</u></b>	<b><u>\$ 12,001,313</u></b>
<b>Liabilities, Deferred Inflows of Resources and Net Position</b>							
<b>Current Liabilities</b>							
Accounts payable .....	\$ 36,747	\$ 633	\$ 91,251	\$ 45,000	\$ 9,328	\$ 21,155	\$ 204,114
Salaries and benefits payable.....	—	—	39,544	—	2,544	19,239	61,327
<b>Total Current Liabilities.....</b>	<b><u>36,747</u></b>	<b><u>633</u></b>	<b><u>130,795</u></b>	<b><u>45,000</u></b>	<b><u>11,872</u></b>	<b><u>40,394</u></b>	<b><u>265,441</u></b>
Net Pension Liability .....	—	—	388,626	—	28,961	208,598	626,185
<b>Total Liabilities .....</b>	<b><u>36,747</u></b>	<b><u>633</u></b>	<b><u>519,421</u></b>	<b><u>45,000</u></b>	<b><u>40,833</u></b>	<b><u>248,992</u></b>	<b><u>891,626</u></b>
<b>Deferred Inflows of Resources</b>							
Unavailable Revenue							
Pension-related deferred inflows .....	—	—	148,277	—	11,050	79,589	238,916
<b>Net Position</b>							
Net investment in capital assets .....	1,175,358	—	1,216,325	—	—	2,162,035	4,553,718
Unrestricted .....	3,674,421	488,762	373,054	558,509	367,572	854,735	6,317,053
<b>Total Net Position .....</b>	<b><u>4,849,779</u></b>	<b><u>488,762</u></b>	<b><u>1,589,379</u></b>	<b><u>558,509</u></b>	<b><u>367,572</u></b>	<b><u>3,016,770</u></b>	<b><u>10,870,771</u></b>
<b>Total Liabilities, Deferred Inflows of Resources and Net Position.....</b>	<b><u>\$ 4,886,526</u></b>	<b><u>\$ 489,395</u></b>	<b><u>\$ 2,257,077</u></b>	<b><u>\$ 603,509</u></b>	<b><u>\$ 419,455</u></b>	<b><u>\$ 3,345,351</u></b>	<b><u>\$ 12,001,313</u></b>

**Combining Schedule of Revenue, Expenses and Changes in Fund Net Position - Nonmajor Enterprise Funds**

Year Ended June 30, 2015

	Sewer Rental Replacement	City Communication and Utility	Solid Waste	Solid Waste Replacement	Urban Forest Utility	Storm Water Management	Total
<b>Operating Revenue</b>							
Licenses and permits.....	\$ —	\$ —	\$ 1,680	\$ —	\$ —	\$ —	\$ 1,680
Charges for service .....	391,945	29,071	1,511,449	237,243	302,344	957,010	3,429,062
Miscellaneous.....	—	—	15	—	—	—	15
<b>Total Operating Revenue.....</b>	<b><u>391,945</u></b>	<b><u>29,071</u></b>	<b><u>1,513,144</u></b>	<b><u>237,243</u></b>	<b><u>302,344</u></b>	<b><u>957,010</u></b>	<b><u>3,430,757</u></b>
<b>Operating Expenses</b>							
Personal services .....	—	18,191	989,470	—	72,219	508,790	1,588,670
Services and commodities.....	39,210	—	557,866	—	96,404	107,213	800,693
Depreciation .....	—	—	196,110	—	—	29,834	225,944
<b>Total Operating Expenses.....</b>	<b><u>39,210</u></b>	<b><u>18,191</u></b>	<b><u>1,743,446</u></b>	<b><u>—</u></b>	<b><u>168,623</u></b>	<b><u>645,837</u></b>	<b><u>2,615,307</u></b>
<b>Income (Loss) From Operations.....</b>	<b><u>352,735</u></b>	<b><u>10,880</u></b>	<b><u>(230,302)</u></b>	<b><u>237,243</u></b>	<b><u>133,721</u></b>	<b><u>311,173</u></b>	<b><u>815,450</u></b>
<b>Nonoperating Revenue</b>							
Intergovernmental .....	—	—	345	—	—	96,139	96,484
Investment income .....	36,276	1,705	22,223	24,539	1,065	3,340	89,148
Gain on disposal of capital assets .....	—	—	25,102	—	—	—	25,102
<b>Total Nonoperating Revenue .....</b>	<b><u>36,276</u></b>	<b><u>1,705</u></b>	<b><u>47,670</u></b>	<b><u>24,539</u></b>	<b><u>1,065</u></b>	<b><u>99,479</u></b>	<b><u>210,734</u></b>
<b>Income (Loss) Before Transfers.....</b>	<b><u>389,011</u></b>	<b><u>12,585</u></b>	<b><u>(182,632)</u></b>	<b><u>261,782</u></b>	<b><u>134,786</u></b>	<b><u>410,652</u></b>	<b><u>1,026,184</u></b>
<b>Transfers</b>							
Transfers in .....	—	—	221,850	—	—	—	221,850
Transfers out .....	(202,036)	—	(40,370)	(222,600)	(10,220)	(164,815)	(640,041)
<b>Total Transfers .....</b>	<b><u>(202,036)</u></b>	<b><u>—</u></b>	<b><u>181,480</u></b>	<b><u>(222,600)</u></b>	<b><u>(10,220)</u></b>	<b><u>(164,815)</u></b>	<b><u>(418,191)</u></b>
<b>Change in Net Position .....</b>	<b>186,975</b>	<b>12,585</b>	<b>(1,152)</b>	<b>39,182</b>	<b>124,566</b>	<b>245,837</b>	<b>607,993</b>
Net Position - Beginning of Year, as restated (Note 18).....	4,662,804	476,177	1,590,531	519,327	243,006	2,770,933	10,262,778
<b>Net Position - End of Year.....</b>	<b><u>\$ 4,849,779</u></b>	<b><u>\$ 488,762</u></b>	<b><u>\$ 1,589,379</u></b>	<b><u>\$ 558,509</u></b>	<b><u>\$ 367,572</u></b>	<b><u>\$ 3,016,770</u></b>	<b><u>\$ 10,870,771</u></b>

## Combining Schedule of Cash Flows - Nonmajor Enterprise Funds

Year Ended June 30, 2015

	Sewer Rental Replacement	City Communication and Utility	Solid Waste	Solid Waste Replacement	Urban Forest Utility	Storm Water Management	Total
<b>Cash Flows From Operating Activities</b>							
Cash received from customers and users.....	\$ 391,898	\$ 1,200	\$ 1,493,961	\$ 237,102	\$ 293,780	\$ 932,113	\$ 3,350,054
Cash paid to employees for services.....	—	—	(1,005,813)	—	(73,634)	(520,360)	(1,599,807)
Cash paid to suppliers for goods and services.....	(2,464)	(17,867)	(546,525)	—	(98,739)	(97,104)	(762,699)
<b>Net Cash Provided by (Used in) Operating Activities .....</b>	<b><u>389,434</u></b>	<b><u>(16,667)</u></b>	<b><u>(58,377)</u></b>	<b><u>237,102</u></b>	<b><u>121,407</u></b>	<b><u>314,649</u></b>	<b><u>987,548</u></b>
<b>Cash Flows From Noncapital Financing Activities</b>							
Net transfers.....	(202,036)	—	181,480	(177,600)	(10,220)	(164,815)	(373,191)
State and federal grants received.....	—	—	—	—	—	96,001	96,001
<b>Net Cash Provided by (Used in) Noncapital Financing Activities .....</b>	<b><u>(202,036)</u></b>	<b><u>—</u></b>	<b><u>181,480</u></b>	<b><u>(177,600)</u></b>	<b><u>(10,220)</u></b>	<b><u>(68,814)</u></b>	<b><u>(277,190)</u></b>
<b>Cash Flows From Capital and Related Financing Activities</b>							
Acquisition of capital assets.....	(91)	—	(246,952)	—	—	(82)	(247,125)
Proceeds from disposal of capital assets.....	—	—	25,102	—	—	—	25,102
<b>Net Cash Used in Capital and Related Financing Activities ....</b>	<b><u>(91)</u></b>	<b><u>—</u></b>	<b><u>(221,850)</u></b>	<b><u>—</u></b>	<b><u>—</u></b>	<b><u>(82)</u></b>	<b><u>(222,023)</u></b>
<b>Cash Flows From Investing Activities</b>							
Interest on investments .....	34,928	1,705	20,426	22,579	1,065	3,340	84,043
Proceeds from sale of investments.....	216,072	—	—	—	—	—	216,072
<b>Net Cash Provided by Investing Activities.....</b>	<b><u>251,000</u></b>	<b><u>1,705</u></b>	<b><u>20,426</u></b>	<b><u>22,579</u></b>	<b><u>1,065</u></b>	<b><u>3,340</u></b>	<b><u>300,115</u></b>
<b>Net Increase (Decrease) in Cash .....</b>	<b>438,307</b>	<b>(14,962)</b>	<b>(78,321)</b>	<b>82,081</b>	<b>112,252</b>	<b>249,093</b>	<b>788,450</b>
Cash - Beginning of Year .....	2,388,345	476,486	126,963	115,061	245,935	718,010	4,070,800
<b>Cash - End of Year.....</b>	<b><u>\$ 2,826,652</u></b>	<b><u>\$ 461,524</u></b>	<b><u>\$ 48,642</u></b>	<b><u>\$ 197,142</u></b>	<b><u>\$ 358,187</u></b>	<b><u>\$ 967,103</u></b>	<b><u>\$ 4,859,250</u></b>
<b>Reconciliation of Income (Loss) From Operations to Net Cash Provided by (Used in) Operating Activities</b>							
Income (loss) from operations.....	\$ 352,735	\$ 10,880	\$ (230,302)	\$ 237,243	\$ 133,721	\$ 311,173	\$ 815,450
Adjustments to Reconcile Income (Loss) From Operations to Net Cash Provided by (Used in) Operating Activities							
Depreciation.....	—	—	196,110	—	—	29,834	225,944
Change in Assets and Liabilities							
Increase in receivables .....	(47)	(27,871)	(19,183)	(141)	(8,564)	(24,897)	(80,703)
Increase in deferred outflows of resources .....	—	—	(48,837)	—	(3,628)	(26,191)	(78,656)
Increase (decrease) in payables.....	36,746	324	11,341	—	(2,335)	10,109	56,185
Increase in salaries and benefits payable .....	—	—	8,941	—	458	1,978	11,377
Decrease in net pension liability .....	—	—	(124,724)	—	(9,295)	(66,946)	(200,965)
Increase in deferred inflows of resources.....	—	—	148,277	—	11,050	79,589	238,916
<b>Net Cash Provided by (Used in) Operating Activities .....</b>	<b><u>\$ 389,434</u></b>	<b><u>\$ (16,667)</u></b>	<b><u>\$ (58,377)</u></b>	<b><u>\$ 237,102</u></b>	<b><u>\$ 121,407</u></b>	<b><u>\$ 314,649</u></b>	<b><u>\$ 987,548</u></b>

**Schedule of Revenue by Source and Expenditures by Function -  
All Governmental Funds**

Last Ten Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>Revenue</b>										
Property tax .....	\$ 18,279,551	\$ 17,400,856	\$ 16,925,535	\$ 16,298,027	\$ 15,638,561	\$ 14,857,708	\$ 14,436,527	\$ 12,820,700	\$ 12,512,678	\$ 11,826,079
Tax increment financing and other city tax .....	2,374,264	6,411,541	6,506,192	5,386,752	5,238,300	4,531,109	925,485	856,874	822,768	869,887
Licenses and permits.....	680,770	546,547	512,372	502,751	573,802	541,439	542,547	532,826	528,180	592,713
Use of money and property .....	546,900	524,526	641,024	657,236	658,559	715,090	874,905	1,135,512	1,198,796	1,089,406
Intergovernmental .....	8,389,101	5,209,702	4,906,177	5,024,346	7,951,255	5,677,970	3,693,796	3,752,935	2,943,735	3,946,362
Charges for service .....	1,131,847	1,014,752	747,635	842,441	808,083	432,527	408,310	367,322	394,383	388,304
Special assessments.....	11,754	12,159	17,085	13,910	18,069	19,323	21,446	22,848	23,716	24,340
Miscellaneous.....	<u>486,160</u>	<u>14,973</u>	<u>10,815</u>	<u>244,913</u>	<u>53,871</u>	<u>365,070</u>	<u>318,639</u>	<u>377,097</u>	<u>287,072</u>	<u>409,139</u>
<b>Total Revenue .....</b>	<b><u>\$ 31,900,347</u></b>	<b><u>\$ 31,135,056</u></b>	<b><u>\$ 30,266,835</u></b>	<b><u>\$ 28,970,376</u></b>	<b><u>\$ 30,940,500</u></b>	<b><u>\$ 27,140,236</u></b>	<b><u>\$ 21,221,655</u></b>	<b><u>\$ 19,866,114</u></b>	<b><u>\$ 18,711,328</u></b>	<b><u>\$ 19,146,230</u></b>
<b>Expenditures</b>										
Operating										
Public safety .....	\$ 9,628,508	\$ 9,241,883	\$ 8,632,337	\$ 8,199,484	\$ 7,989,669	\$ 7,907,480	\$ 7,225,455	\$ 7,443,939	\$ 6,870,973	\$ 6,766,956
Public works.....	3,591,277	3,168,323	2,697,064	3,383,641	3,177,611	3,206,090	2,988,781	2,969,549	2,563,142	2,597,935
Culture and recreation.....	3,861,382	3,879,457	3,477,272	3,349,677	3,375,571	3,304,388	3,025,885	2,854,777	2,612,677	2,541,376
Community and economic development...	2,242,743	2,515,424	1,832,185	1,819,707	1,566,522	1,631,865	1,784,298	1,319,293	1,437,522	1,523,641
General government .....	2,310,282	1,976,493	1,670,946	1,876,773	1,720,425	1,784,151	1,660,215	1,494,061	1,776,781	1,281,742
Debt service .....	6,261,762	3,965,993	6,257,258	3,390,626	3,110,244	2,715,648	3,761,247	4,106,061	1,853,090	1,902,207
Capital projects.....	<u>16,847,966</u>	<u>18,176,800</u>	<u>10,727,089</u>	<u>12,198,330</u>	<u>11,862,997</u>	<u>4,853,756</u>	<u>5,540,965</u>	<u>2,380,396</u>	<u>4,209,427</u>	<u>6,899,597</u>
<b>Total Expenditures .....</b>	<b><u>\$ 44,743,920</u></b>	<b><u>\$ 42,924,373</u></b>	<b><u>\$ 35,294,151</u></b>	<b><u>\$ 34,218,238</u></b>	<b><u>\$ 32,803,039</u></b>	<b><u>\$ 25,403,378</u></b>	<b><u>\$ 25,986,846</u></b>	<b><u>\$ 22,568,076</u></b>	<b><u>\$ 21,323,612</u></b>	<b><u>\$ 23,513,454</u></b>

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

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To the Honorable Mayor and  
Members of the City Council  
City of Marion, Iowa

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the City of Marion, Iowa, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents, and have issued our report thereon dated December 24, 2015.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Marion's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Marion's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Marion's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings, we identified certain deficiencies in internal control that we consider to be material weaknesses and another deficiency we consider to be a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Marion's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part I of the accompanying schedule of findings as items 15-I-R-1, 15-I-R-2 and 15-I-R-3 to be material weaknesses.



A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part I of the accompanying schedule of findings as item 15-I-R-4 to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Marion's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance or other matters which are described in Part II of the accompanying schedule of findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2015 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### **City of Marion's Responses to Findings**

The City of Marion's responses to findings identified in our audit are described in the accompanying schedule of findings. The City of Marion's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*HOGAN - HANSEN*

HOGAN - HANSEN

Cedar Rapids, Iowa  
December 24, 2015

# Schedule of Findings

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Year Ended June 30, 2015

## **Part I: Findings Related to the Financial Statements:**

### **Instances of Noncompliance**

There were no reported instances of noncompliance.

### **Internal Control Deficiencies**

#### **15-I-R-1 Segregation of Duties**

**Prior Year Finding and Recommendation** - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that incompatible duties are being performed by the same person. We realize that with a limited number of employees, segregation of duties is difficult. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances and to assure that appropriate controls are in place or implemented. The potential effect of this material weakness is an error occurring or fraudulent activity being committed and not detected.

**Current Year Finding** - We found that the same condition still exists.

**Auditor's Recommendation** - We reiterate our prior year recommendation.

**City's Response** - The City is aware of the lack of segregation of duties and has considered alternatives to improve this situation.

**Auditor's Conclusion** - Response accepted.

#### **15-I-R-2 Financial Statement Preparation**

**Prior Year Finding and Recommendation** - The City does not have a system of internal controls that fully prepares financial statements and disclosures that are fairly presented in conformity with accounting principles generally accepted in the United States of America. As is inherent in many entities of this size, the City has management and employees who, while knowledgeable and skillful, do not have the time to maintain the current knowledge and expertise to fully prepare the financial statements and the related disclosures. The potential effect of this material weakness is financial statements and related disclosures may not be prepared in accordance with generally accepted accounting principles. We recommend that City staff obtain additional knowledge through reading relevant accounting literature and attending local professional education courses.

**Current Year Finding** - We found that the same condition still exists.

**Auditor's Recommendation** - We reiterate our prior year recommendation.

**City's Response** - The City will consider obtaining additional knowledge where cost effective but will continue to rely on its audit firm for assistance with drafting the financial statements and disclosures.

**Auditor's Conclusion** - Response accepted.

## Schedule of Findings

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Year Ended June 30, 2015

### 15-I-R-3 Asset Capitalization

**Prior Year Finding and Recommendation** - The City does not have a system of internal controls that can identify assets that should be capitalized in accordance with the City's policy. The potential effect of this material weakness is assets not being capitalized. The City should review expenditures/expenses to ensure that assets over the capitalization threshold are properly recorded.

**Current Year Finding** - We found the same condition still exists.

**Auditor's Recommendation** - We reiterate our prior year recommendation.

**City's Response** - The City is reviewing its capitalization procedures to better identify when assets can be capitalized.

**Auditor's Conclusion** - Response accepted.

### 15-I-R-4 Credit Cards

**Auditor's Finding** - During testing, we noted five credit card transactions that were not supported by original receipts. The potential effect of this significant deficiency is possible misuse of the City's credit cards.

**Auditor's Recommendation** - The City should retain original receipts for all disbursements. Purchases made with credit cards should be supported by original receipts and the original receipts should be reconciled to the statement monthly.

**City's Response** - The City approved a credit card policy in May, 2013 that requires employees to submit receipts to support purchases. We will review our internal procedures to ensure that these requirements are followed.

**Auditor's Conclusion** - Response accepted.

## **Part II: Other Findings Related to Statutory Reporting**

**15-II-A Certified Budget** - Disbursements during the year ended June 30, 2015 exceeded the amounts budgeted in the capital projects and debt service functions prior to an amendment being approved. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

**Auditor's Recommendation** - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

**City's Response** - The City will review its procedures to monitor disbursements and will amend the budget as needed to comply with state code requirements.

**Auditor's Conclusion** - Response accepted.

## Schedule of Findings

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Year Ended June 30, 2015

- 15-II-B Questionable Expenditures** - Certain expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented were noted. These expenditures are detailed as follows:

Paid to	Purpose	Amount
Wal-Mart	Christmas luncheon	\$ 94
Wal-Mart	Coffee	9
Hy-Vee	Snacks and refreshments for meeting	37
Hy-Vee	Veggie tray and bottled water for the Kick Off Design Standard Steering Committee meeting	20
Various restaurants	Meal expenses of the City Manager and department heads	382

According to an Attorney General's opinion, it is possible for such expenditures to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

**Auditor's Recommendation** - The City Council should determine and document the public purpose served by these expenditures before authorizing any further payments.

**City's Response** - The City Council has reviewed these types of expenditures and feels that they do serve a public purpose and have passed policies addressing these for staff to follow.

**Auditor's Conclusion** - Response accepted.

- 15-II-C Travel Expense** - No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- 15-II-D Business Transactions** - No business transactions were noted between the City and City officials or employees.
- 15-II-E Bond Coverage** - Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- 15-II-F City Council Minutes** - No transactions were found that we believe should have been approved in the City Council minutes but were not.
- 15-II-G Deposits and Investments** - We noted no instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy.

## Schedule of Findings

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Year Ended June 30, 2015

**15-II-H Tax Increment Financing** - The City's tax increment financing (TIF) certification required by Chapter 403 of the Code of Iowa and filed in November, 2014 certified only debt payments required in fiscal year 2015 rather than the actual debt incurred. Certifications should certify actual indebtedness.

**Auditor's Recommendation** - The City should follow Iowa Code Chapter 403.19 in completing the annual TIF certification to the County Auditor.

**City's Response** - Because many of our TIF parcels are based on rebate agreements and not a fixed debt amount, it is difficult to calculate future rebate amounts with changing assessed valuation numbers and tax levies; therefore, when filing the report, we ask for enough revenue to satisfy the following year's known debt. The filings have been discussed with the County and they feel the current method is acceptable.

**Auditor's Conclusion** - Response accepted.

**15-II-I Annual Urban Renewal Report** - The annual urban renewal report was properly approved and certified to the Iowa Department of Management on or before December 1. However, during our testing, we noted that the annual urban renewal report ending cash did not reconcile to the audit report and TIF debt outstanding was not reported correctly.

**Auditor's Recommendation** - The City should reconcile the data back to the audit report. The annual urban renewal report should be reviewed to ensure that errors are caught before filing.

**City's Response** - The City will review procedures to ensure that the ending cash balance of the annual urban renewal report reconciles to the audit report and that outstanding TIF debt is reported correctly.

**Auditor's Conclusion** - Response accepted.

**15-II-J Deficit Fund Balance** - The City reported a \$292,716 deficit Tax Increment Financing Fund balance as of June 30, 2015.

**Auditor's Recommendation** - The City should continue to monitor this fund and investigate alternatives to eliminate this deficit.

**City's Response** - We will continue to monitor this fund and are working on ways to eliminate this deficit.

**Auditor's Conclusion** - Response accepted.